



Lahontan Regional Water Quality Control Board

February 28, 2019

David Smith, Manager
United States Environmental Protection Agency, Region 9
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Transmittal of Lahontan Regional Water Quality Control Board Resolution No. R6T-2018-0050 Approving the 2018 Triennial Review of the Water Quality Control Plan for the Lahontan Region and Adopting a List of Prioritized Basin Planning Projects

Dear Mr. Smith,

On November 15, 2018, the Lahontan Regional Water Quality Control Board (Water Board) adopted Resolution No. R6T-2018-0050 approving its 2018 Triennial Review List of prioritized basin planning projects and concluding the 2018 Triennial Review of the *Water Quality Control Plan for the Lahontan Region* (Basin Plan). The Water Board's 2018 Triennial Review List identifies high-priority basin planning projects that will be included in the Water Board's Basin Planning workplan over the next three years (2019-2021). Those projects are as follows:

- Evaluate Bacteria Water Quality Objectives
- Climate Change Adaptation and Mitigation Strategy
- Source Water Protection
- Riparian Protection Policy
- Mojave River Surface Water Beneficial Use Revisions
- Site-Specific Water Quality Objectives for Mojave Ground Water
- Remove Lake Tahoe Prohibition on New Pier Construction
- Tribal and Subsistence Beneficial Uses
- Truckee River Embedded/Deposited Sediment Objective
- Editorial Revision, Corrections, and Incorporation of Adopted State Water Board Policies

The Water Board's 2018 Triennial Review List includes a project to incorporate Clean Water Act section 304(a) criteria into the Basin Plan but does not prioritize the project to receive resources. The basis for the Water Board's decision regarding this project are summarized, below, with additional detail provided in Table 1 of the Staff Report and in Water Board staff's response to comments.

PETER C. PUMPHREY, CHAIR | PATTY Z. KOUYOUMUJIAN, EXECUTIVE OFFICER

- The Water Board has limited resources to address Basin Planning work. The adopted 2018 Triennial Review List includes 11 projects given higher priority by the Water Board, ten of those are prioritized to receive resources in the subsequent three-year period.
- The Water Board asserts that the State Water Resources Control Board (State Water Board), in many cases, is the appropriate body to adopt water quality objectives based upon 304(a) criteria. The State Water Board has recently done so with the REC-1 bacteria water quality objectives, has an ongoing project to do so with cadmium, and can more efficiently adopt and incorporate such objectives compared to nine regional boards taking independent actions.
- The Water Board does not have the authority to modify criteria for constituents included in the California Toxics Rule (CTR).

The Water Board is transmitting electronic copies of Resolution No. R6T-2018-0050, including the 2018 Triennial Review List, and the following records:

- Public notices;
- Staff Report; and
- Public participation-related records.

If you have any questions, please feel free to contact me at (530) 542-5466 or by email at Daniel.Sussman@waterboards.ca.gov.

Sincerely,

െ Dan Sussman

Senior Environmental Scientist Planning and Assessment Unit

Enclosures:

- 1. Resolution No. R6T-2018-0050
- 2. June 4, 2018 Public Notice (July and September Workshops/Request for Comments)
- 3. August 24, 2018 Public Notice (Draft 2018 Prioritized Project List/Comment Period Extension)
- 4. September 28, 2018 Public Notice (November 14-15, 2018 Public Hearing)
- 5. Staff Report 2018 Triennial Review of the Water Quality Control Plan for the Lahontan Region, October 2018
- 6. Water Board Staff Response to Comment

cc w/enclosures:

Terrence Fleming, USEPA – Region 9, Water Division – Water Quality Standards Karen Mogus, Deputy Director, State Water Board, Division of Water Quality Rebecca Fitzgerald, Environmental Program Manager 1, State Water Board, DWQ-Water Quality Standards and Assessment Section Zane Poulson, Senior Environmental Scientist, State Water Board, DWQ-Inland Planning Standards & Implementation Unit

DS/ma/T: 2018 Triennial Review-USEPA Trans Letter File Under ECM / WQ Control Plans and Policies/Triennial Review/Transmittal

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD LAHONTAN REGION

RESOLUTION NO. R6T-2018-0050

2018 TRIENNIAL REVIEW OF THE WATER QUALITY CONTROL PLAN FOR THE LAHONTAN REGION (BASIN PLAN)

WHEREAS, the California Regional Water Quality Control Board, Lahontan Region (Water Board), finds:

- 1. The Water Quality Control Plan for the Lahontan Region (Basin Plan) took effect March 31, 1995 and has been amended from time to time since that date.
- 2. The Basin Plan contains the Lahontan Region's water quality standards, which consist of beneficial uses of waters in the Lahontan Region, water quality objectives, as well as an anti-degradation policy. The Basin Plan also contains a program of implementation, including but not limited to, control measures necessary to protect water quality for the beneficial uses.
- 3. State and federal laws require periodic review of Basin Plans. Pursuant to California Water Code section 13240 and Clean Water Act section 303(c), the Water Board is responsible for periodically reviewing water quality standards and, as appropriate, modifying and adopting standards contained in the Basin Plan. This process is known as "Triennial Review."
- 4. The Water Board and its staff implemented the 2018 Triennial Review by:
 - a. Noticing and circulating draft staff reports and draft lists of basin planning projects, and posting these materials on the Water Board's Internet web page, for public review and comment during a 112-day period between June 4, 2018 and September 24, 2018;
 - b. Noticing and conducting two public workshops at its July 18, 2018 regular meeting in Bishop and its September 12, 2018 regular meeting in South Lake Tahoe:
 - c. Responding to public comments received during the June 4, 2018 September 24, 2018 public comment period, and carefully taking such comments and other factors into consideration when developing the Proposed 2018 Triennial Review List; and
 - d. Noticing and conducting a public hearing to receive oral comments at the Water Board's regularly scheduled November 14 15, 2018 meeting in Apple Valley.
- 5. As a result of the Water Board's Triennial Review process, the Water Board has identified and prioritized its basin planning projects in the 2018 Triennial Review List

(Attachment A of this Resolution) and as described in the *Final Staff Report – 2018 Triennial Review of the Water Quality Control Plan for the Lahontan Region.* The 2018 Triennial Review List also identifies basin planning projects that will require additional funding before they can be addressed.

6. The Triennial Review process does not necessarily involve the revisions of all or any particular component of the water quality standards every three years. Moreover, identification of an issue during Triennial Review does not necessarily mean that any Basin Plan amendment will be made over the course of the three-year review cycle. While the Water Board is required to conduct a review of its Basin Plan, neither federal nor state law imposes a duty to revise or modify it.

THEREFORE, BE IT RESOLVED:

- 1. The Water Board, in fulfillment of the requirements of California Water Code section 13240 and Clean Water Act section 303(c), has:
 - Concluded the 2018 Triennial Review of the Water Quality Control Plan for the Lahontan Region.
 - Approved the 2018 Triennial Review List as set forth in Attachment A to this Resolution.
 - Concluded that projects identified in the 2018 Triennial Review List with priority designations of 11 - 19 will require additional funding before they can be addressed.
- The Water Board's Triennial Review actions do not preclude other revisions to the Water Quality Control Plan for the Lahontan Region that may become necessary before the next Triennial Review.
- 3. The entire Water Quality Control Plan for the Lahontan Region shall remain in effect until such time that the Water Board adopts specific amendments and the appropriate state and federal agencies approve such amendments.

I, Patty Z. Kouyoumdjian, Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of a Resolution adopted by the California Regional Water Quality Control Board, Lahontan Region, on November 15, 2018.

Ç[♠] PATTY Z. KOUYOUMDJIAN EXECUTIVE OFFICER

Attachment A: 2018 Triennial Review List

Table 1 - Proposed 2018 Triennial Review List

Priority	Project	Description	Prioritization	Next Steps*
1	Evaluate Bacteria Water Quality Objectives	Evaluate Basin Plan fecal coliform objectives for surface waters and clarify their regulatory and assessment applications considering the State Water Board's recently adopted statewide bacteria objective for REC-1 beneficial use.	 Improve regulatory clarity Region-wide applicability State Water Board guidance 	Begin work in Year 1: Evaluate regional data Consult stakeholders Develop strategy
2	Climate Change Adaptation and Mitigation Strategy	Water Board is currently developing a Climate Change Adaptation and Mitigation Strategy (Strategy). If adopted, identify, prioritize, and begin work on the Strategy's recommended priority actions requiring basin planning response(s). Additionally, evaluate opportunities to incorporate/address Source Water Protection (priority Project 3), Riparian Protection Policy (priority Project 4), and Instream Flow Criteria (priority Project 16) elements.	Water Board priorities (human health protection and environmental health protection/ restoration) Region-wide applicability Stakeholder collaboration/ support	Begin work in Year 1: Identify and prioritize basin planning-related recommendations Evaluate opportunity to address Project 3,Project 4, and Project 16 goals/objectives Initiate work on highest-priority recommendation(s), as guided by Strategy and resources
3	Source Water Protection	Identify potential basin planning activities necessary to further improve source water protection within the Lahontan Region. Source waters include headwaters for surface waters usually in the mountains and groundwater recharge areas typically near the base of mountains.	 Water Board priorities (human health protection and environmental health protection/restoration) Region-wide applicability 	Continue work in Year 1: Continue coordination with State Water Board on statewide policy development Identify opportunities to address project goals/objectives through Project 2.
4	Riparian Protection Policy	Evaluate need to develop a policy or revise or add Basin Plan control measures to prevent/minimize/mitigate impacts of hydromodification upon groundwater and surface water beneficial uses	 Water Board priorities (environmental health protection/restoration) Region-wide applicability 	Begin work in Year 2 or 3: Evaluate need for and identify scope of Basin Plan control measures or policy development Evaluate opportunities to address project goals/objectives through Project 2 and/or Project 3

Table 1 - Proposed 2018 Triennial Review List

Prioritization **Priority Project** Description Next Steps* *Staff plans to provide the Water Board with project updates through a combination of EO Report articles and status reports. 5 Moiave River Surface Basin Plan amendment involving the following Complete work in Year 1: Underway/near Water Beneficial Use revisions. completion Complete Staff Report and Revisions Add BIOL and RARE to specific reaches of Use Attainability Analysis · Regulatory clarity Mojave River and its tributaries · Complete Substitute Stakeholder support Remove COLD from specific reach **Environmental Document** Clarify use of existing water quality objectives Public workshop for the floodplain aquifer. Adoption hearing 6 Site-Specific Water Staff will evaluate groundwater quality Continue work in Year 1: Underway Quality Objectives for information to determine whether it is · Prioritize ground water sub-· Regulatory clarity Mojave Ground Water appropriate to set specific WQOs. basins for evaluation Stakeholder support Evaluate available data/information and determine if it is adequate for determining the need for and ability to develop new water quality objectives · Develop strategy, including stakeholder involvement and schedule, to develop new water quality objectives where appropriate 7 Remove Lake This project will remove language in the Basin Complete work in Year 1: Underway Plan that conflicts with TRPA's Code of Tahoe Prohibition · Regulatory clarity Complete Staff Report on New Pier Ordinances regarding new pier construction. Complete Substitute Construction **Environmental Document** Public workshop Adoption hearing

^{*}Staff plans to provide the Water Board with project updates through a combination of EO Report articles and status reports.

Table 1 – Proposed 2018 Triennial Review List

Priority	Project	Description	Prioritization	Next Steps*
8	Tribal and Subsistence Beneficial Uses	Add Tribal Cultural, Tribal Subsistence Fishing, and Subsistence Fishing beneficial uses (CUL, T-SUB, SUB) to the Basin Plan. Engage with tribes to identify waters that support Tribal beneficial uses	 Water Board priorities (human health protection) Tribal requests Environmental justice/ disadvantage communities 	Begin work in Year 1: Develop and implement Tribal consultation process Develop approach and schedule to incorporate beneficial uses into the Basin Plan and to designate waterbodies with those uses
9	Truckee River Embedded/Deposited Sediment Objective	Evaluate whether to propose a new water quality objective for deposited/embedded sediment for the Middle Truckee River to address impairment of COLD and SPWN beneficial uses. The current TMDL is based on the water quality objective for suspended sediment which is not effective at addressing the impairment of COLD and SPWN beneficial uses.	Water Board priorities (environmental health protection/restoration) Stakeholder support/collaboration	Begin work in Year 1: Collaborate with Truckee River Watershed Council to develop strategy regarding data collection, analysis, and needs assessment Evaluate options for addressing beneficial use impairment following data collection, analysis, and needs assessment
10	Editorial Revisions, Corrections, and Incorporation of Adopted State Water Board Policies	Miscellaneous corrections and improvements, such as: Correcting square mile number for Region and features in the wrong watershed Consistent use of terms Correct and updated references to policies and plans Formatting changes	 Basin Plan accuracy and ease of use Potential to combine with other basin planning actions 	Begin work in Year 2 or 3: Identify other basin planning efforts where these needs could be incorporated

^{*}Staff plans to provide the Water Board with project updates through a combination of EO Report articles and status reports.

Table 1 – Proposed 2018 Triennial Review List

Priority	Project	Description	Prioritization	Next Steps
11	Develop New Beneficial Use-Based Water Quality Objectives	Add new water quality objectives (WQOs) to the Basin Plan based on protection of beneficial uses. Note that this project could also address or facilitate progress on the following projects identified on the 2015 Triennial Review List: • Mean of Monthly Means • Region-wide Approach to TDS Water Quality Objectives for Surface Waters • Susan River Site-Specific Objectives • Water Quality Objectives for Leviathan and Bryant Creeks • Revise Hot Creek Water Quality Objectives • Site-Specific Objectives for Fish Springs	Staff posits a need to develop water quality objectives that are associated with the protection of specific beneficial uses. This is a complex topic that is influenced by, and will influence, such things as 303(d) list development, permits, and antidegradation evaluations. There are more immediate Basin Planning needs, and so staff proposes postponing this project, which has potential to displace all above projects, and recommends this project be prioritized in the 2021 Triennial Review.	Identify and evaluate options/approaches regarding developing new beneficial use-based water quality objectives and how existing water quality objectives will be used.

Table 1 – Proposed 2018 Triennial Review List

12	Evaluate New Section CWA 304(a) Criteria	Identify new or updated Clean Water Act section 304(a) water quality criteria published by the USEPA for incorporation into the Lahontan Basin Plan. This project would also incorporate the 2015 Triennial Review project "Biotic Ligand Model for Copper," which is a 2007 USEPA national criteria.	With some exceptions, the new 304(a) criteria contaminants revise criteria included in the California Toxics Rule, which the Water Board does not have the ability to modify. The State Water Board addressed updated bacteria ambient water quality criteria for recreational waters and has a project underway to address cadmium. It is most efficient for the State Water Board to adopt those 304(a) criteria (when more stringent than existing water quality objectives) as statewide WQOs.	Work with State Water Board and recommend that State Water Board address this evaluation on a state-wide basis Evaluate new or revised CWA section 304(a) recommended water quality criteria for incorporation into the Basin Plan as water quality objectives
Priority	Project	Description	Prioritization	Next Steps
13	Eagle Lake "Building Moratorium"	Reevaluate the Basin Plan's waste discharge prohibition establishing a maximum development density of one single family dwelling equivalent per 20 acres for new development discharging waste to subsurface disposal systems in the Eagle Drainage Hydrologic Area (Eagle Lake watershed excluding the Stones-Bengard, Spalding Tract, and Eagle's Nest subdivisions) in light of the State Water Board's Onsite Wastewater Treatment System Policy. This prohibition has restricted development in the rural area not serviced by a community service district who provide sewer and waste disposal.	Lahontan Water Board staff in the permitting program is evaluating alternatives to address this issue	 Develop Guidance document identifying alternative approach(es) Evaluate how to implement the guidance and determine if a Basin Plan amendment is necessary

Table 1 – Proposed 2018 Triennial Review List

14	Water Quality Objectives for Lake Tahoe Nearshore	Evaluate research findings to determine if new nearshore water quality standards are necessary.	Water Board-funded research effort currently underway	Evaluate research findings and determine need for new water quality standards
			 Research findings and recommendations will be developed during the next 3 to 5 years 	
			 Research findings and recommendations are important to evaluate if new water quality standards are necessary 	
15	Biological Indicators	Develop narrative and/or numeric biological objectives (i.e., biocriteria) to protect the biological integrity of the Region's surface waters.	 Project goal/objectives may be addressed by State Water Board's developing Biological Integrity Project 	Monitor and participate in State Board efforts Evaluate need for region-specific water quality objectives

Table 1 – Proposed 2018 Triennial Review List

Priority	Project	Description	Prioritization	Next Steps
16	Instream Flow Criteria	Evaluate developing narrative or site-specific numeric flow criteria and/or WQOs for flow requirements.	State Water Board (DWQ, Water Rights) In-Stream Flow Program under development Project	 Prioritize needs by waterbody and beneficial use Use State Water Board metrics to determine recommended flow levels
			goals/objectives may in part be addressed by Project 2	
17	Remove Beneficial Uses from Piute Ponds Wetlands	Remove Groundwater Recharge (GWR) and Agricultural Supply (AGR) beneficial uses from the Piute Ponds and wetlands in the Amargosa Creek watershed eastern Los Angeles County.	Need to reevaluate need for project with Discharger that requested project.	 Stakeholder and tribal engagement Conduct Use Attainability Analysis
18	Clarify Policy on Package Plants	Clarify language regarding package plants, as necessary, which may require a Basin Plan amendment.	Project goals/objectives may be addressed through non-basin planning action.	Evaluate need for revising Basin Plan language.
19	Revise PCPs Water Quality Objectives	The USEPA recommended revising water quality objectives for pentachlorophenol (PCPs), where appropriate.	Defer and recommend to State Water Board addressing matter on a state-wide basis	





Lahontan Regional Water Quality Control Board

June 4, 2018

****NOTIFICATION****

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD LAHONTAN REGION

NOTICE OF PUBLIC WORKSHOPS AND OPPORTUNITY TO COMMENT ON THE 2018 TRIENNIAL REVIEW OF THE WATER QUALITY CONTROL PLAN FOR THE LAHONTAN REGION

NOTICE IS HEREBY GIVEN that the Lahontan Regional Water Quality Control Board (Water Board) has begun the Triennial Review process for its Water Quality Control Plan for the Lahontan Region (Basin Plan). The purpose of the Triennial Review is to identify key Basin Plan issues that will guide Basin Planning efforts for the following three years. The Basin Plan identifies beneficial uses of surface and ground waters, establishes water quality standards for protecting the beneficial uses, and describes implementation programs for achieving water quality standards. The Basin Plan covers all watersheds located in the Lahontan Region, including eastern California from the Oregon border to the northern Mojave Desert, east of the Sierra Nevada crest.

The Water Board will hold two public workshop meetings to receive comments on Basin Plan elements that may need amendment. Potential amendments can include, but are not limited to, revising water quality standards and beneficial uses for specific water bodies, revisions reflecting plans and policies adopted by other agencies, and revisions clarifying existing Basin Plan elements. The Water Board welcomes public participation in its decision-making processes and encourages the public and others to submit comments on issues that could be addressed in future Basin Plan amendments. The Triennial Review process does not include consideration of waste discharge requirements, waivers of waste discharge requirements, National Pollutant Discharge Elimination System permits, or other regulatory matters.

The public workshops will be held during the Water Board's regularly scheduled July 2018 and September 2018 meetings at the locations shown.

PETER C. PUMPHREY, CHAIR | PATTY Z. KOUYOUMBURAN, EXECUTIVE OFFICER

2501 Lake Tahoe Bivd., So. Lake Tahoe, CA 96150 | 15095 Amargosa Fload, Bidg 2, Ste 210, Victorville CA 92394 e-mail Lahontan@waterboards.ca.gov | website www.waterboards.ca.gov/iahontan



DATES:	July 18-19, 2018	September 12-13, 2018
TIME:	July 18, 2018, 7:00 p.m. Potentially continuing to July 19, 2018, 8:30 a.m.	To be determined.
PLACE:	Bishop City Hall West Line Street Bishop, CA 92311	Lahontan Water Board Annex 971 Silver Dollar Ave. South Lake Tahoe, CA 96150

Dates and times are subject to change. Final dates and approximate times will be identified in the Water Board's agenda for each meeting, which are posted on the Water Board's web site at: www.waterboards.ca.gov/lahontan, a minimum of 10 days prior to each meeting. Meeting rooms will be accessible to people with disabilities. Individuals who require special accommodations or have special language needs are requested to contact Michelle Avila at (530) 542-5414 (Michelle.Avila@waterboards.ca.gov) at least five (5) working days prior to the meeting. TTY/TTD/Speech to Speech users may dial 7-1-1 for the California Relay Service.

REQUEST FOR PUBLIC INPUT

Water Board staff anticipates releasing a draft 2018 Triennial Review List and related information on or about **June 15, 2018**. The draft 2018 Triennial Review List identifies high priority Basin Planning issues that will direct Basin Planning efforts for the following three years. The List will include many of the topics from the 2015 Triennial Review and new priorities that have emerged since that time. This information will be available on the Water Board's website at:

http://www.waterboards.ca.gov/rwqcb6/water issues/programs/basin plan/index.shtml.

All written comments must be received by 5:00 p.m. on September 14, 2018. Please email your written comments to: <u>Lahontan@waterboards.ca.gov</u> and include "2018 Triennial Review Comments" in the subject line. If you do not have access to the Internet, please mail your written comments to:

Daniel Sussman Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Lake Tahoe, CA 96150

Following the two workshops, Water Board staff will review both oral and written comments and prepare recommendations for the Water Board to consider at its regularly scheduled meeting in November 2018. The Water Board will have the options of (1) adopting staff's recommendations unchanged, (2) adopting staff recommendations with

revisions, or (3) directing staff to make substantial revisions and return before the Water Board at a later date. Adoption of the Triennial Review List does not mean that the Water Board will adopt any proposed Basin Plan amendment identified on the Triennial Review List. Such Basin Plan amendments will proceed through a separate development and evaluation process, including future public hearings and opportunities for the public and others to provide comments. Additional information regarding the Triennial Review is available in PDF format from the Water Board's website at:

https://www.waterboards.ca.gov/lahontan/water issues/programs/basin plan/#triennial.

Persons wishing to subscribe to the Water Board's electronic mailing list regarding the Triennial Review can do so through the Water Board's website by clicking on the "Subscribe" button on the right side of the following webpage:

https://www.waterboards.ca.gov/resources/email_subscriptions/reg6_subscribe.html.

Check the box titled "Basin Plan - Triennial Review."

If you have already signed up for the mailing list in the past, you need not sign up a second time. All future information and notifications pertaining to this Triennial Review will be provided electronically through this subscription service, and to those interested parties who have requested notification via US mail.

Please bring the above information to the attention of anyone you know to be interested in this matter.

DS/ma/T: 2018 Triennial Review-Workshop Notice

File Under: WQ Control Plans and Policies/Triennial Review/Public Notice/Workshop Notice





Lahontan Regional Water Quality Control Board

****NOTIFICATION****

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD LAHONTAN REGION

NOTICE OF EXTENDED PUBLIC COMMENT PERIOD AND REVISED DRAFT PROJECT LIST FOR THE 2018 TRIENNIAL REVIEW OF THE WATER QUALITY CONTROL PLAN FOR THE LAHONTAN REGION

NOTICE IS HEREBY GIVEN that the draft 2018 Triennial Review List of projects has been updated to assign priority to the projects and to add additional projects. The proposed project list discussed at the July 18, 2018 workshop did not assign priorities to the projects.

Updated documents can be found on the Lahontan Water Board website: https://www.waterboards.ca.gov/lahontan/water_issues/programs/basin_plan/#triennial

The opportunity to submit comments on the Lahontan Regional Water Quality Control Board (Water Board) 2018 Triennial Review has been extended to **September 24, 2018 at 5:00 p.m.** The previous deadline for comment submittal was September 14, 2018.

Please email your written comments to <u>Lahontan@waterboards.ca.gov</u> and include **"2018 Triennial Review Comments"** in the subject line. If you do not have access to the Internet, please mail your written comments to:

Daniel Sussman Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Lake Tahoe, CA 96150

The Lahontan Water Board will host a second public workshop on the 2018 Triennial Review at the Water Board's regularly scheduled September 2018 Board meeting.

PETER C. PUMPHREY, CHAIR | PATTY Z. KOUYOUMOJAM, EXECUTIVE OFFICER

2501 Lake Tahoe Bivd., So. Lake Tahoe, CA 96150 | 15095 Amargosa Road, Bidg 2, Ste 210, Victorville CA 92394 e-mail Laborran@waterboards.ca.gov | website www.waterboards.ca.gov/iahontan



DATE:	September 12, 2018
TIME:	7:00 p.m.
PLACE:	Lahontan Water Board Annex 971 Silver Dollar Ave. South Lake Tahoe, CA 96150

Meeting rooms will be accessible to people with disabilities. Individuals who require special accommodations or have special language needs are requested to contact Michelle Avila at (530) 542-5414 or Michelle.Avila@waterboards.ca.gov at least five (5) working days prior to the meeting. TTY/TTD/Speech to Speech users may dial 7-1-1 for the California Relay Service.

Persons wishing to subscribe to the Water Board's electronic mailing list regarding the Triennial Review can do so through the Water Board's website by clicking on the "Subscribe" button on the right side of the following webpage:

https://www.waterboards.ca.gov/resources/email_subscriptions/reg6_subscribe.html.

Check the box titled "Basin Plan - Triennial Review."

2018 Triennial Review

Please bring the above information to the attention of anyone you know to be interested in this matter.





Lahontan Regional Water Quality Control Board

****NOTIFICATION****

(issued 9/28/2018)

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD LAHONTAN REGION

NOTICE OF PUBLIC HEARING FOR THE 2018 TRIENNIAL REVIEW OF THE WATER QUALITY CONTROL PLAN FOR THE LAHONTAN REGION

The Triennial Review of The Water Quality Control Plan for The Lahontan Region (Basin Plan) is sometimes referred to as the "triennial" review because federal law requires a review of water quality standards every three years. The Basin Plan identifies beneficial uses of surface and ground waters, establishes water quality standards for protecting the beneficial uses, and describes implementation programs for achieving water quality standards. The Basin Plan covers all watersheds located in the Lahontan Region, including eastern California from the Oregon border to the northern Mojave Desert, east of the Sierra Nevada crest.

The purpose of the Triennial Review is to identify and prioritize key Basin Plan issues that will guide Basin Planning efforts for the following three years. The result of the review is a list of priority projects to be investigated further and, where appropriate, addressed through the adoption of Basin Plan amendments.

The public hearing to consider adoption of a proposed Resolution and a prioritized list of basin planning projects for the 2018 Triennial Review will be held during the California Regional Water Quality Control Board, Lahontan Region's (Water Board) meeting scheduled for:

DATES: November 14-15, 2018		
TIME:	7:00 p.m. on 11/14 & 8:30 a.m. on 11/15	
PLACE:	Mojave Water Agency 13846 Conference Center Drive Apple Valley, CA 92307	

Final dates and approximate times will be identified in the Water Board's agenda for each meeting, which are posted on the Water Board's web site at www.waterboards.ca.gov/lahontan, a minimum of 10 days prior to each meeting. Meeting rooms will be accessible to people with disabilities. Individuals who require special accommodations or have special language needs are requested to contact Katrina Fleshman at (530) 542-5414 (Katrina.Fleshman@waterboards.ca.gov) at least five (5) working days prior to the meeting. TTY/TTD/Speech to Speech users may dial 7-1-1 for the California Relay Service.

PETER C. PUMPHREY, CHAIR | PATTY Z. KOUYOUMOJIAN, EXECUTIVE OFFICER

PUBLIC PARTICIPATION

The Water Board held two public workshops at the July and September 2018 Board meetings to provide information and to hear comments. Written comments on a draft list of issues provided by Water Board staff, or on other suggestions for revisions to the Basin Plan, were invited during a 102-day comment period, from June 4, 2018 to September 14, 2018. On August 24, 2018, Water Board staff released a <u>draft prioritized list of proposed projects</u> and extended the comment period to September 24, 2018, for a total comment period of 112 days. The proposed projects included: Revise Water Quality Objectives for Bacteria, Climate Change Adaptation and Mitigation Strategy Implementation, Source Water Protection, Riparian Protection Policy, Mojave River Surface Water Beneficial Use Revisions, Site Specific Objectives for Mojave Ground Water Sub-basins, Remove the Prohibition on New Pier Construction in Fish Spawning Habitat at Lake Tahoe, Tribal Beneficial Uses, Evaluate New or Revised Clean Water Act Section 304(a) Recommended Criteria for Incorporation into the Basin Plan as Water Quality Objectives, Deposited/ embedded sediment standard for the Middle Truckee River, and other projects that can be reviewed in the <u>minutes and materials available for Item 3 of the September Board meeting</u>.

The Water Board will prepare a response to comments document to address written comments received by September 24, 2018. The comments received will be considered in the development of an updated staff report and prioritized list, and a proposed Resolution that will be presented to the Water Board to consider for adoption at the public hearing.

The Water Board will have the options of (1) adopting staff's recommendations unchanged, (2) adopting staff recommendations with revisions, or (3) directing staff to make substantial revisions and return before the Water Board at a later date. Adoption of the Triennial Review List does not mean that the Water Board will adopt any proposed Basin Plan amendment identified on the Triennial Review List. Such Basin Plan amendments will proceed through a separate development and evaluation process, including future public hearings and opportunities for the public and others to provide comments.

The public will have an opportunity to provide verbal comments during the November hearing.

DOCUMENT AVAILABILITY

Documents relevant to the hearing and links to information on the Triennial Review will be available 30 days prior the hearing at:

https://www.waterboards.ca.gov/lahontan/water issues/programs/basin plan/#triennial

INTERESTED PERSONS LIST

Persons wishing to subscribe to the Water Board's electronic mailing list regarding the Triennial Review can do so through the Water Board's website by clicking on the "Subscribe" button on the right side of the following webpage:

https://www.waterboards.ca.gov/resources/email_subscriptions/reg6_subscribe.html.

Check the box titled "Basin Plan - Triennial Review."

STAFF CONTACT

Please direct questions about this notice or the Basin Plan Triennial Review to Mr. Daniel Sussman at (530) 542-5466 (daniel.sussman@waterboards.ca.gov).



STAFF REPORT

2018 Triennial Review of the Water Quality Control Plan for the Lahontan Region

California Regional Water Quality Control Board Lahontan Region

October 2018

Contact Person:

Daniel Sussman Chief, Planning and Assessment Unit Telephone: (530) 542-5466

Email: daniel.sussman@waterboards.ca.gov

Introduction

The California Regional Water Quality Control Board, Lahontan Region (Water Board) is the state agency with primary responsibility for setting and implementing water quality standards in the part of California located east of the Sierra Nevada crest, from the Oregon border into the northern Mojave Desert (Figure 1). This part of California is roughly 24 percent of the state. Water quality standards and control measures are contained in the *Water Quality Control Plan for the Lahontan Region* (Basin Plan). The current Basin Plan took effect in 1995, replacing three earlier plans. Sixteen sets of amendments to the 1995 Basin Plan have received all necessary approvals. The Basin Plan is available on the Water Board's Internet web page at: http://www.waterboards.ca.gov/lahontan.

State and federal laws require periodic review of Basin Plans; the federal process is called "Triennial Review." Due to resource limitations and the complexity of California's Basin Plan amendment process, Triennial Review in California is generally limited to identifying high-priority basin planning projects to be addressed over the three years between Triennial Review events. Examples of such projects include, but are not limited to, developing new or revising existing water quality objectives; evaluating, adding, or removing beneficial use designations for specific surface water bodies and/or ground water basins; and developing new or revising existing control measures, such as waste discharge prohibitions.

The Water Board's Triennial Review process produces a prioritized list of basin planning projects but does not include a description of the method or the strategy staff will take in completing the priority projects. The prioritized Triennial Review List serves as the three-year work plan for the Water Board's Basin Planning Program. The Water Board's current Triennial Review List was adopted in November 2015, following a September 17, 2015 public workshop, and has been used to allocate resources towards accomplishing the priority projects on the list. Triennial Review is not a regulatory action and does not require environmental analysis under the California Environmental Quality Act.

This staff report provides information on the Triennial Review process and on basin planning projects recommended by Water Board staff. Additional projects may be identified at the November 2018 public hearing. Staff will make final recommendations regarding basin planning projects at the November 2018 public hearing. The Water Board will consider staff's proposed 2018 Triennial Review List and could adopt the list as proposed or with modifications, or request staff to revise the list and return at a later Board meeting. Upon adoption, the 2018 Triennial Review List will identify its high-priority basin planning work for the following three years (2019 - 2021) and will also identify future basin planning projects to be addressed as future resources allow. Basin Plan amendments, whether or not they are identified in the adopted 2018 Triennial Review List, are required to proceed through a separate development and evaluation process, including future public hearings and opportunities for the public and others to

provide comments. Additionally, the Executive Officer or the Water Board has the ability to change priorities during the Triennial Review cycle (2019 - 2021).

Water Quality Standards

Under the Clean Water Act, water quality standards include designated uses, water quality criteria, and an antidegradation policy. The *Porter-Cologne Water Quality Control Act* (Porter-Cologne) modifies the federal language to refer to designated uses as *beneficial uses* and water quality criteria as *water quality objectives*, which includes the State Water Board's antidegradation policy (Resolution 68-16). Porter-Cologne authorizes the Water Board to establish a *program of implementation* for water quality protection in California. A program of implementation includes actions necessary to achieve objectives, a time schedule for the actions to be taken, and monitoring to determine compliance with water quality objectives and protection of beneficial uses of water. Changes to water quality standards (beneficial uses and water quality objectives) require a Basin Plan amendment.

Water quality standards (beneficial uses and water quality objectives) are set forth in Basin Plan Chapters 2, 3, and 5 and can be viewed at:

(http://www.waterboards.ca.gov/lahontan/water_issues/programs/basin_plan/reference s.shtml).

The Basin Plan's beneficial use tables (Tables 2-1 and 2-2) include both existing and potential beneficial uses.

Triennial Review Process and Public Participation

The Water Board's 2018 Triennial Review Process involves:

- Publicly noticing two Triennial Review workshops held in July 2018 and September 2018 through the Water Board's electronic mailing lists for: Basin Planning – Regionwide, Triennial Review, Board Meetings, Climate Change, and TMDLs – 303(d) List, and notified recipients that future correspondence would be delivered to the Triennial Review electronic mailing list.
- Publishing the hearing notice, brief list of potential projects, 2015 Triennial
 Review List status update, and draft staff report on the Water Board's webpage.
- Providing a public review period for draft Triennial Review Lists, and solicitation for additional 2018 Triennial Review projects and written comments.
- Publishing the hearing notice for the November 2018 public hearing where the Water Board will consider adopting the 2018 Triennial Review List.

- Preparing written responses to public comments. All written comments and responses will be provided to the Water Board before the November 2018 public hearing.
- Receiving public comment at the July 2018 and September 2018 public workshops, and the November 2018 public hearing.
- The Water Board's consideration of a resolution establishing its 2018 Triennial Review List and identifying the priority basin planning projects to be addressed by staff during the 2019 - 2021 Triennial Review period.
- Submitting the adopted 2018 Triennial Review List to the State Water Resources Control Board (State Water Board) and U.S. Environmental Protection Agency.

The Nature of Triennial Review Projects

All Triennial Review projects involve either actual changes to Basin Plan water quality standards (beneficial uses, beneficial use designations, water quality objectives, control measures), or evaluating and determining the appropriate approach to addressing issues related to Basin Plan water quality standards. Not all Triennial Review projects result in a Basin Plan amendment, but all Triennial Review projects involve Basin Plan elements. Generally, Triennial Review projects can be placed into one of two categories:

- 1. Basin Plan amendments
- 2. Research, analysis, and/or assessment for determining if a Basin Plan amendment is appropriate.

An example of a proposed 2018 Triennial Review project in the first category is the Basin Plan amendment revising Mojave River Surface Water Beneficial Uses. The research and analysis have already been completed and support preparing and presenting a Basin Plan amendment to the Water Board for considering its adoption. If adopted, the project will also include pursuing State Water Board approval, and subsequently, U.S. Environmental Protection Agency approval. It is important to remember that the actual Basin Plan amendment is the final action or step following extensive research, analysis, and other activities. These activities that lead up to and support a Basin Plan amendment are typically conducted by Water Board staff that are involved with the regulatory programs whose issues will be addressed by the Basin Plan amendment.

An example of a proposed 2018 Triennial Review project in the second category is the Climate Change Adaptation and Mitigation Strategy (Strategy) project. Water Board staff continues to develop its proposed Strategy for the Lahontan Region. The Water Board is scheduled to consider the proposed Strategy for adoption in early 2019. The Strategy will have several recommended actions, some of which may be implemented

through regulatory/permitting actions and others that may require basin planning actions. For example, requiring certain dischargers to conduct infrastructure risk assessments can be done through regulatory/permitting actions such as amending existing permits and monitoring programs. An example of expanding waste discharge prohibitions for floodplain protection beyond Lake Tahoe and the Truckee River would require a Basin Plan amendment; once the prohibitions are part of the Basin Plan, the new prohibitions could then be used in regulatory/permitting actions.

Planning Considerations

Prioritization. The Clean Water Act requires the Water Board to give a generalized ranking of the projects by priority. The 2018 Triennial Review List (Table 1) provides general prioritization informed by multiple factors, including Water Board direction and/or key priority (e.g., human health protection, environmental health protection/improvement, climate change), State Water Board guidance, stakeholder input/support/collaboration, region-wide applicability, current staff engagement and anticipated project completion, and regulatory clarity. Additionally, Table 1 identifies specific actions related to each project that staff expects to complete in the subsequent three-year period.

Budget. The Water Board's basin planning resources are limited. The Planning and Assessment Unit, which is largely responsible for implementing the Water Board's Basin Planning, Total Maximum Daily Load (TMDL), and Surface Water Ambient Monitoring (SWAMP) Programs, includes four Environmental Scientists, a Water Resources Control Engineer, and a Scientific Aide, who are supervised by a Senior Environmental Scientist. These staff are responsible for water quality monitoring and assessment (SWAMP and Integrated Report) and addressing impaired waters for the entire Lahontan Region (TMDL program), in addition to working on basin planning projects identified and prioritized by the Triennial Review List. Meeting some of the Unit's responsibilities, including those identified in the Triennial Review List, may require contracted studies for data collection (e.g., special monitoring studies to facilitate updating water quality objectives) or predictive modeling. Additionally, the Triennial Review List includes several projects requiring research and analytical work by other Water Board staff that will eventually support either an actual Basin Plan amendment or an alternative non-basin planning action.

While the basin planning resources are limited, some of the projects may be able to progress more quickly if external entities provide resources, such as performing technical analyses and related tasks. Assistance from external entities has the potential to make significant progress on a project, but only Water Board staff can carry a Basin Plan amendment through the regulatory approval process.

Projects Needing Additional Funding. The State Water Board's guidance for the Triennial Review process asks Regional Water Boards to identify planning projects that would require additional funding to address. Therefore, the Water Board's Triennial Review List will identify basin planning and related activities targeted for progress

during the following three years (2019 - 2021), and those requiring additional funding to be addressed during this time period. The 2018 Triennial Review List (Table 1) is prioritized. Projects that do not have dedicated funds are *not* highlighted in yellow and are "below the line," and staff will work on them when resources become available.

Basin Plan Amendment Process. Not all projects identified in a Triennial Review List will culminate in Basin Plan amendments. The projects that do typically require significant research and analysis to support the resulting Basin Plan amendment. In many cases, the Basin Plan amendment is addressing one or more program-specific issues, and the research and analytical work is best conducted by Water Board staff working within such programs (e.g., NPDES, Storm Water, Land Disposal). Research for Basin Plan amendments can include scientific literature review and/or water quality monitoring or special studies conducted by Water Board staff or contractors. Scientific peer review is required for amendments involving scientific judgment, and the reviewer's comments may result in significant changes to preliminary draft amendments before they are released for public review. The basin planning process can require six months to more than a year to account for public input, environmental documentation, peer review, and Water Board action. An additional nine months or more can be required after Water Board action for the amendments to receive all subsequent approvals at the state and federal levels. Following Water Board adoption, amendments must be approved by the State Water Board, the California Office of Administrative Law (OAL), and in some cases, the U.S. Environmental Protection Agency. To facilitate the OAL review process, staff prepares and indexes a detailed administrative record.

2018 Triennial Review Planning Projects

Table 1, attached, identifies 19 currently proposed basin planning projects for the 2018 Triennial Review period. Water Board staff proposes dedicating resources to the following 10 projects for the 2018 Triennial Review period.

Ongoing Work. Water Board staff made significant progress towards completing the projects listed, below, during the 2015 Triennial Review period. Staff is proposing to dedicate adequate resources to complete the projects identified, below, during the 2018 Triennial Review period.

- Mojave River Surface Water Beneficial Use Revisions (Basin Plan amendment)
- Site Specific Water Quality Objectives for Mojave Ground Water Basins (Strategy development)
- Remove Lake Tahoe Prohibition on New Pier Construction (Basin Plan amendment)

2015 Projects to Commence in the 2018 Cycle. The projects listed, below, are identified in the 2015 Triennial Review List, but received very little or no resources during the 2015 Triennial Review period. Their priority is being elevated in the 2018 Triennial Review List due to (1) actions/activities completed by other parties, (2)

support by other parties, (3) related to other high-priority projects, and/or (4) easily incorporated into a proposed Basin Plan amendment.

- Evaluate Bacteria Water Quality Objectives (Analysis and strategy development/implementation)
- Truckee River Embedded/Deposited Sediment Objective (Strategy development)
- Riparian Protection Policy (Needs evaluation and strategy development)
- Editorial Revisions, Corrections, and Incorporation of Adopted State Water Board Policies (Basin Plan amendment)

New Projects Receiving Resources. The projects listed, below, have been identified by Water Board members, staff, and/or stakeholders since the 2015 Triennial Review List was adopted.

- Climate Change Adaptation and Mitigation Strategy (Basin planning needs assessment)
- Source Water Protection (Policy development)
- Tribal and Subsistence Beneficial Uses (Coordination and collaboration with Tribal organizations)

New Projects Without Resources

- Develop New Beneficial Use-Based Water Quality Objectives (Evaluate options/approaches)
- Clean Water Act 304(a) Water Quality Criteria (Incorporate new U.S. Environmental Protection Agency criteria into the Basin Plan)

2018 Triennial Review List Resources

In adopting the 2018 Triennial Review List, the Water Board will identify the basin planning projects Water Board staff will focus its resources upon during the following three years. Table 1 highlights these 10 projects in yellow. Basin planning projects can take multiple years. For that reason, Table 1 also identifies specific actions staff anticipates completing during the next three years. For projects identified as "below the line," Table 1 also includes specific actions. Please note that for the projects listed below the line, staff does not anticipate working on these projects in the next three years without new resources, unless the Water Board or its Executive Officer raise the priority or if other resources (such as from an external entity) allow work to progress on one of the below the line projects

Schedules for addressing the projects identified will depend upon the complexity of the selected matters and available resources. As discussed, above, additional basin planning activities may be identified because of completing work on projects identified in the 2018 Triennial Review List. Work on such basin planning activities could be initiated during the 2018 Triennial Review period, or later depending upon available resources and Water Board priorities. Additionally, if important new topics arise before the next Triennial Review (2022 - 2024), basin planning priorities may be revised by the Water Board or its Executive Officer. If additional funding is received or outside

support provided, staff will attempt to address one or more of the projects currently shown "below the line."

Attachments

Figure 1. Map of the Lahontan Region

Table 1. 2018 Triennial Review List

Figure 1 - Mapped Boundary of Lahontan Region



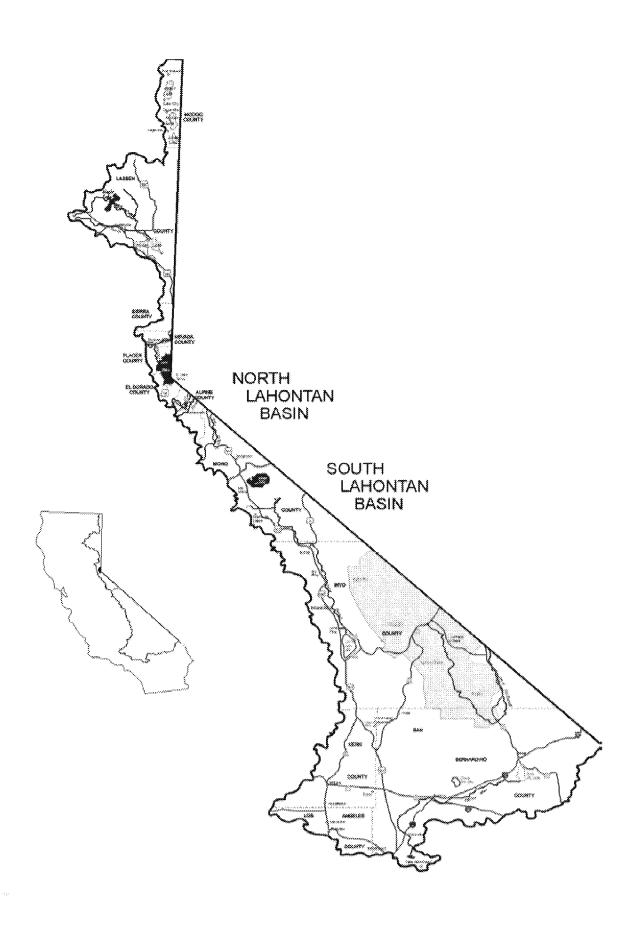


Table 1 – Proposed 2018 Triennial Review List

Priority	Project	Description	Prioritization	Next Steps*
1	Evaluate Bacteria Water Quality Objectives	Evaluate Basin Plan fecal coliform objectives for surface waters and clarify their regulatory and assessment applications considering the State Water Board's recently adopted statewide bacteria objective for REC-1 beneficial use.	 Improve regulatory clarity Region-wide applicability State Water Board guidance 	Begin work in Year 1: Evaluate regional data Consult stakeholders Develop strategy
2	Climate Change Adaptation and Mitigation Strategy	Water Board is currently developing a Climate Change Adaptation and Mitigation Strategy (Strategy). If adopted, identify, prioritize, and begin work on the Strategy's recommended priority actions requiring basin planning response(s). Additionally, evaluate opportunities to incorporate/address Source Water Protection (priority Project 3) and Riparian Protection Policy (priority Project 4) elements.	Water Board priorities (human health protection and environmental health protection/ restoration) Region-wide applicability Stakeholder collaboration/ support	Begin work in Year 1: Identify and prioritize basin planning-related recommendations Evaluate opportunity to address Project 3 and Project 4 goals/objectives Initiate work on highest-priority recommendation(s), as guided by Strategy and resources
3	Source Water Protection	Identify potential basin planning activities necessary to further improve source water protection within the Lahontan Region. Source waters include headwaters for surface waters usually in the mountains and groundwater recharge areas typically near the base of mountains.	Water Board priorities (human health protection and environmental health protection/restoration) Region-wide applicability	Continue work in Year 1: Continue coordination with State Water Board on statewide policy development Identify opportunities to address project goals/objectives through Project 2.
4	Riparian Protection Policy	Evaluate need to develop a policy or revise or add Basin Plan control measures to prevent/minimize/mitigate impacts of hydromodification upon groundwater and surface water beneficial uses	 Water Board priorities (environmental health protection/restoration) Region-wide applicability 	Begin work in Year 2 or 3: Evaluate need for and identify scope of Basin Plan control measures or policy development Evaluate opportunities to address project goals/objectives through Project 2 and/or Project 3

^{*}Staff plans to provide the Water Board with project updates through a combination of EO Report articles and status reports.

Table 1 – Proposed 2018 Triennial Review List

Priority	Project	Description	Prioritization	Next Steps*
5	Mojave River Surface Water Beneficial Use Revisions	 Basin Plan amendment involving the following revisions. Add BIOL and RARE to specific reaches of Mojave River and its tributaries Remove COLD from specific reach Clarify use of existing water quality objectives for the floodplain aquifer. 	Underway/near completionRegulatory clarityStakeholder support	Complete work in Year 1: Complete Staff Report and Use Attainability Analysis Complete Substitute Environmental Document Public workshop Adoption hearing
6	Site-Specific Water Quality Objectives for Mojave Ground Water	Staff will evaluate groundwater quality information to determine whether it is appropriate to set specific WQOs.	 Underway Regulatory clarity Stakeholder support 	Continue work in Year 1: Prioritize ground water subbasins for evaluation Evaluate available data/information and determine if it is adequate for determining the need for and ability to develop new water quality objectives Develop strategy, including stakeholder involvement and schedule, to develop new water quality objectives where appropriate
7	Remove Lake Tahoe Prohibition on New Pier Construction	This project will remove language in the Basin Plan that conflicts with TRPA's Code of Ordinances regarding new pier construction.	UnderwayRegulatory clarity	Complete work in Year 1: Complete Staff Report Complete Substitute Environmental Document Public workshop Adoption hearing

^{*}Staff plans to provide the Water Board with project updates through a combination of EO Report articles and status reports.

Table 1 – Proposed 2018 Triennial Review List

Priority	Project	Description	Prioritization	Next Steps*
8	Tribal and Subsistence Beneficial Uses	Add Tribal Cultural, Tribal Subsistence Fishing, and Subsistence Fishing beneficial uses (CUL, T-SUB, SUB) to the Basin Plan. Engage with tribes to identify waters that support Tribal beneficial uses	 Water Board priorities (human health protection) Tribal requests Environmental justice/ disadvantage communities 	Begin work in Year 1: Develop and implement Tribal consultation process Develop approach and schedule to incorporate beneficial uses into the Basin Plan and to designate waterbodies with those uses
9	Truckee River Embedded/Deposited Sediment Objective	Evaluate whether to propose a new water quality objective for deposited/embedded sediment for the Middle Truckee River to address impairment of COLD and SPWN beneficial uses. The current TMDL is based on the water quality objective for suspended sediment which is not effective at addressing the impairment of COLD and SPWN beneficial uses.	Water Board priorities (environmental health protection/restoration) Stakeholder support/collaboration	Begin work in Year 1: Collaborate with Truckee River Watershed Council to develop strategy regarding data collection, analysis, and needs assessment Evaluate options for addressing beneficial use impairment following data collection, analysis, and needs assessment
10	Editorial Revisions, Corrections, and Incorporation of Adopted State Water Board Policies	Miscellaneous corrections and improvements, such as: Correcting square mile number for Region and features in the wrong watershed Consistent use of terms Correct and updated references to policies and plans Formatting changes	 Basin Plan accuracy and ease of use Potential to combine with other basin planning actions 	Begin work in Year 2 or 3: Identify other basin planning efforts where these needs could be incorporated

^{*}Staff plans to provide the Water Board with project updates through a combination of EO Report articles and status reports.

Table 1 – Proposed 2018 Triennial Review List

Priority	Project	Description	Prioritization	Next Steps
11	Develop New Beneficial Use-Based Water Quality Objectives	Add new water quality objectives (WQOs) to the Basin Plan based on protection of beneficial uses. Note that this project could also address or facilitate progress on the following projects identified on the 2015 Triennial Review List: • Mean of Monthly Means • Region-wide Approach to TDS Water Quality Objectives for Surface Waters • Susan River Site-Specific Objectives • Water Quality Objectives for Leviathan and Bryant Creeks • Revise Hot Creek Water Quality Objectives • Site-Specific Objectives for Fish Springs	Staff posits a need to develop water quality objectives that are associated with the protection of specific beneficial uses. This is a complex topic that is influenced by, and will influence, such things as 303(d) list development, permits, and anti-degradation evaluations. There are more immediate Basin Planning needs, and so staff proposes postponing this project, which has potential to displace all above projects, and recommends this project be prioritized in the 2021 Triennial Review.	Identify and evaluate options/approaches regarding developing new beneficial use-based water quality objectives and how existing water quality objectives will be used.
12	Evaluate New Section CWA 304(a) Criteria	Identify new or updated Clean Water Act section 304(a) water quality criteria published by the USEPA for incorporation into the Lahontan Basin Plan. This project would also incorporate the 2015 Triennial Review project "Biotic Ligand Model for Copper," which is a 2007 USEPA national criteria.	With some exceptions, the new 304(a) criteria contaminants revise criteria included in the California Toxics Rule, which the Water Board does not have the ability to modify. The State Water Board addressed updated bacteria ambient water quality criteria for recreational waters and has a project underway to address cadmium. It is most efficient for the State Water Board to adopt those 304(a) criteria (when more stringent than existing water quality objectives) as statewide WQOs.	 Work with State Water Board and recommend that State Water Board address this evaluation on a state-wide basis Evaluate new or revised CWA section 304(a) recommended water quality criteria for incorporation into the Basin Plan as water quality objectives

Table 1 – Proposed 2018 Triennial Review List

Priority	Project	Description	Prioritization	Next Steps
13	Eagle Lake "Building Moratorium"	Reevaluate the Basin Plan's waste discharge prohibition establishing a maximum development density of one single family dwelling equivalent per 20 acres for new development discharging waste to subsurface disposal systems in the Eagle Drainage Hydrologic Area (Eagle Lake watershed excluding the Stones-Bengard, Spalding Tract, and Eagle's Nest subdivisions) in light of the State Water Board's Onsite Wastewater Treatment System Policy. This prohibition has restricted development in the rural area not serviced by a community service district who provide sewer and waste disposal.	Lahontan Water Board staff in the permitting program is evaluating alternatives to address this issue	 Develop Guidance document identifying alternative approach(es) Evaluate how to implement the guidance and determine if a Basin Plan amendment is necessary
14	Water Quality Objectives for Lake Tahoe Nearshore	Evaluate research findings to determine if new nearshore water quality standards are necessary.	 Water Board-funded research effort currently underway Research findings and recommendations will be developed during the next 3 to 5 years Research findings and recommendations are important to evaluate if new water quality standards are necessary 	Evaluate research findings and determine need for new water quality standards
15	Biological Indicators	Develop narrative and/or numeric biological objectives (i.e., biocriteria) to protect the biological integrity of the Region's surface waters.	 Project goal/objectives may be addressed by State Water Board's developing Biological Integrity Project 	Monitor and participate in State Board efforts Evaluate need for region- specific water quality objectives

Table 1 – Proposed 2018 Triennial Review List

Priority	Project	Description	Prioritization	Next Steps
16	Instream Flow Criteria	Evaluate developing narrative or site-specific numeric flow criteria and/or WQOs for flow requirements.	State Water Board (DWQ, Water Rights) In-Stream Flow Program under development	 Prioritize needs by waterbody and beneficial use Use State Water Board metrics to determine recommended flow levels
			 Project goals/objectives may in part be addressed by Project 2 	
17	Remove Beneficial Uses from Piute Ponds Wetlands	Remove Groundwater Recharge (GWR) and Agricultural Supply (AGR) beneficial uses from the Piute Ponds and wetlands in the Amargosa Creek watershed eastern Los Angeles County.	Need to reevaluate need for project with Discharger that requested project.	 Stakeholder and tribal engagement Conduct Use Attainability Analysis
18	Clarify Policy on Package Plants	Clarify language regarding package plants, as necessary, which may require a Basin Plan amendment.	 Project goals/objectives may be addressed through non-basin planning action. 	Evaluate need for revising Basin Plan language.
19	Revise PCPs Water Quality Objectives	The USEPA recommended revising water quality objectives for pentachlorophenol (PCPs), where appropriate.	Defer and recommend to State Water Board addressing matter on a state-wide basis	

ENCLOSURE 6

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD LAHONTAN REGION

2018 Triennial Review Comment Letters and Responses to Comments

Water Board staff received 16 comment letters related to the 2018 Triennial Review. The table below lists the attached letters in order of date received.

	Project	Author	Organization	Comment Code	Received
1	Evaluate Bacteria Water Quality Objectives	Karl Wilbur, Director of Government Affairs	California Cattlemen's Association	CCA	9/20/18
2	Section 304(a) ammonia criteria recommended by US EPA in 2013 Removal of GWR and AGR Beneficial uses from Piute Ponds wetlands	Ann Heil, Section Head, Reuse and Compliance Department	Los Angeles County Sanitation Districts	LACSD	9/21/18
3	Evaluate Bacteria Water Quality Objectives	Katherine Rubin, Manager of Wastewater Quality and Compliance	Los Angeles Department of Water and Power	LADWP	9/24/18
4	Evaluate Bacteria Water Quality Objectives	Theresa A Dunham, Somach Simmons & Dunn	Centennial Livestock	CL	9/24/18
5	Middle Truckee River Objective for Deposited or Embedded Sediment	Lisa Wallace, Executive Director; Matt Freitas, Program Manager	Truckee River Watershed Council	TRWC	9/24/18
6	Section 304(a) USEPA recommended criteria	Mathew Mitchell, Water Quality Assessment Section	USEPA	USEPA	9/24/18
7	Site-Specific Water Quality Objectives for Mojave Ground Water	Lance Eckhart, PG, CHG, Director of Basin Management and Resource Planning	Mojave Water Agency	MWA	9/24/18
8	Tribal Beneficial Uses	Peter Bernasconi, PE, Public Works Director	Bishop Paiute Tribe	BTPW	9/24/18
9	Tribal Beneficial Uses	Teri Red Owl, Executive Director	Owens Valley Indian Water Commission	OVIWC	9/24/18

10	Tribal Beneficial Uses	Charlotte Lange, Chairperson	Mono Lake Kutzadika Tribe	MLK	9/24/18
11	Tribal Beneficial Uses	Mary Wuester, Tribal Chairperson	Lone Pine Paiute- Shoshone Reservation	LPW	9/24/18
12	Tribal Beneficial Uses	Mel O. Joseph, Environmental Director	Lone Pine Paiute- Shoshone Reservation	LPJ	9/24/18
13	Tribal Beneficial Uses	Kristopher Hohag, member	Bishop Paiute Tribe member	Hohag	9/24/18
14	Tribal Beneficial uses	BryAnna Vaughan	Concerned citizen	BV	9/24/18
15	Tribal Beneficial Uses	Monty J. Bengochia, Tribal Historic Preservation Office	Bishop Paiute Tribe	ВТНРО	9/24/18 (email); 9/28/18 (mail)
16	Tribal Beneficial Uses	Alan Bacock, Water Program Coordinator	Big Pine Paiute Tribe of the Owens Valley	BPPT	9/24/18

Comment Response

wide.

CALIFORNIA CATTLEMEN'S ASSOCIATION

SERVING THE CATTLE. COMMUNITY SINCE 1917 SACRAMENTO, CALIFORNIA -CCA+t

PHONE: (916) 444-0845 FAX: (916) 444-2194 www.calcattleman.org

Submitted via email to Lahontan@waterboards.ca.gov

September 20, 2018

Daniel Sussman Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Lake Tahoe, CA 96150

Re: 2018 Triennial Review Comments

Dear Mr. Sussman:

The California Cattlemen's Association (CCA) appreciates the opportunity to provide feedback regarding the Revised Draft Project List for the 2018 Triennial Review of the Water Quality Control Plan for the Lahontan Region. CCA is a statewide trade organization representing more than 1,700 cattle ranchers and beef producers throughout California, including numerous ranchers throughout the Lahontan region. CCA's members pride themselves on being responsible stewards of the state's land, water, and wildlife, and seek to incorporate into their ranching operations responsible management practices informed by the best available science to ensure that our water remains healthy for Californians and sustainable for future generations of agricultural producers.

CCA urges the Lahontan Water Board to designate "Revise Water Quality Objectives for CCA1 Bacteria" as the number one priority for the 2018 Triennial Review as proposed in the August 22 version of Table 4, "Draft 2018 Review Proposed Topics."

The Lahontan Basin Plan currently sets a geometric mean for feeal coliform at 20/100mL. CCA has repeatedly objected to this overly-restrictive fecal coliform standard.² In short, our concerns have been as follows: (1) that the restrictive standards appear to lack adequate scientific basis showing a necessity for the more restrictive objectives, (2) that the restrictive fecal coliform standards are unachievable under any circumstances, including where ranchers cooperate with CCA2 regional water board staff and adhere to best management practices, and (3) that the more restrictive standards place ranchers in the Lahontan Region at a distinct economic disadvantage to ranchers throughout the rest of California and the rest of the country.

 3 State of California Regional Water Quality Control Board Lahontan Region, Water Quality 3 CONTROL PLAN FOR THE LAHONTAN REGION 3-4 (March 31, 1995 (amendments effective Aug. 1995-Dec. 2005), available at http://www.waterboards.ca.gov/lahontan/water_issues/programs/basin_plan/docs/ch3_wqobjectives.pdf. ² See. e.g., Letter from Kirk Wilbur, Director of Government Relations, California Cattlemen's Association to Jeanine Townsend, Clerk to the Board, State Water Resources Control Board (Feb. 29, 2015); Letter from Kirk Wilbur, Director of Government Relations, California Cattlemen's Association and Jack L. Rice, Associate Counsel, California Farm Bureau Federation to Felicia Marcus, Chair, State Water Resources Control Board (May 30, 2014); Letter from Margo Parks, Associate Director of Government Relations, California Cattlemen's Association and Kari Fisher, Associate Counsel, California Farm Bureau Federation to the Lahontan Regional Water Quality Control

BILLY GATUR

MIKE BILLER SECOND VICE PRESIDENT SECOND VICE PRESIDENT MT. HAMILTON

CINDY TEWS TREVOR ESPITAS SECOND VICE PRESIDENT FEEDER COUNCIL VICEOHAIR FRESNO TIPTON

The Lahontan Water Quality Control Board (Water Board) staff's proposal to rank Evaluating Bacteria Water Quality Objectives prescribed by the Water Quality Control Plan for the Lahontan Region (Basin Plan) is the highest priority project for the 2018 Triennial Review. Water Board staff is now in a position to move forward with this project because the State Water Resources Control Board (State Board) recently adopted bacteria objectives for the water contact beneficial use (i.e., REC-1) for surface waters state-

The State Board's recently adopted bacteria objective for REC-1 beneficial uses, based on E. coli, is less stringent than the Water Board's current fecal coliform objective of 20/100 ml. Because of this difference. Water Board staff's next steps for this project include regional data evaluation and consultation with stakeholders, leading to a strategy for identifying and implementing recommendations regarding the Lahontan Water Board's bacteria objectives. The California Cattlemen's Association (CAA) and other stakeholders will continue to have opportunities to participate throughout this project. Water Board staff encourages the CCA to work with its members to provide any and all pertinent water quality monitoring data to the Water Board, so that decisions are, in part, based upon comprehensive data for the region.

FEEDER COUNCIL CHAIR

SELMA

FIRST VICE PRESIDENT

INDEPENDENCE

Board (November 2013). DAVE DALEY PRESIDENT KOR NOW DEK LIETH TREASURER COPPEROPOLIS MARK LACEY MIKE SMITH

Comment	Response
CCA encourages the Lahontan Board to prioritize revising the Region's water quality objectives for bacteria and urges the Board to work with stakeholders (including CCA and impacted ranchers) to develop bacterial standards which are more in line with water quality objectives	
ranchers) to develop bacterial standards which are more in line with water quality objectives adopted throughout the rest of the state.	
Sincerely,	
The Contract of the Contract o	
Kirk Wilbur Director of Government Affairs	

Response



COUNTY SANITATION DISTRICTS OF LOS ANGELES COUNTY

1955 Workman Mill Road, Wilattier, CA 90601-1400 Mailling Address: EO. Box 4998, Whittier, CA 90607-4998 Telephone: (552) 699-7411, FAX. (562) 699-5412 was boxed and

GRACE ROBINSON HYDE Chief Engineer and General Monager

September 21, 2018 File No. 31-370-40.4A

Via Electronic Mail

Daniel Sussman
California Regional Water Quality Control Board
Laboutan Region, Lake Taboe Office
2501 Lake Taboe Boulevard
South Lake Taboe, CA 96150

Dear Mr. Sussman:

2018 Triconial Review of the Labortan Basin Plan

Thank you for the opportunity to provide comments on the Triennial Review of the Water Quality Control Plan for the Lakontan Region (Basia Plan). County Sasitation Districts Nos. 14 and 20 (Sanitation Districts) operate two water recisimation plants (WRPs) within the jurisdiction of the Catifornia Regional Water Quality Control Board, Lahontan Region (Regional Board). The Palasdale and Laneaster WRPs operate under Regional Board orders and may be impacted by modifications to the Basia Plan. The Sanitation Districts are pleased to provide comments on two projects from the August 2018 Revised Draft Project List.

Section 304(a) Recommended Criteria

Revisions to the federal Water Quality Standards (WQS) regulations at 40 C.F.R. Part 131 direct states and authorized tribes to consider for adoption as water quality objectives, new or updated CWA section 304(a) water quality criteria recommendations published by the USEPA since May 30, 2000 during their next triemnial review. The Sanitation Districts support the prioritization of a review of current recommended water quality criteria, specifically the 2013 national recommended another quality criteria for the protection of squatic life from the toxic effects of ammonia. The 2013 ammonia criteria recommendations take into account the latest freshwater toxicity information for amosonia, including toxicity studies for sensitive unionid mussels and gill-breathing snalls.

Removal of Beneficial Uses

The Sanitation Districts request that the Regional Board consider as a high priority for the 2018 Triennial Review the examination of Boneficial Use (BU) designations for Amargosa Creek downstream of the point of Lancaster WRP discharge, Piute Ponds (also known as "Painte Ponds"), and the Piute Ponds Wethands, all of which are located in the Lancaster Hydrologic Area (HU 626.50). The Regional Board has put forth substantial efforts toward designating specific BUs for Piute Ponds in the past and has repeatedly indicated its intent. To consider changes in the designation of other BUs, specifically Ground

Lahontan Regional Water Quality Control Board (Water Board) staff agrees that water quality objectives should be based upon the most current and applicable science. Water Board staff also believes it is more efficient for the State Water Resources Control Board (State Water Board) to take action incorporating U.S. Environmental Protection Agency recommended water quality criteria rather than the nine regional water boards doing so independently. It may also be necessary for the State Water Board to address multiple constituents covered by the California Toxics Rule. For these reasons, Water Board staff is recommending identifying the Evaluate Section 304(a) Criteria project as "below the line."

DM64726661

³ Letter to Sanisation Districts from Regional Board, "Comments On Los Angeles County Sanisation Districts" October 2003 Aquatic Biological Survey and Beneficial Use Designation Reports for Painte Ponds, Amorgosis Creek, and Rosanuard Dry Lake," January 20, 2004.

	Comment		Response
2012, and 2015 Triennial Reviews a would require additional resources in de-designate these BUs, and recomr	ural Supply (AGR). This specific issue was considered in the 2nd was identified by the Regional Board as a priority, but one corder to be addressed. The Sanitation Districts support efformend elevating the priority of this project because those bene to potentially exist for these receiving waters and could becomperations.	009, that is to Icial LACSD2	Before the Ground Water Recharge and Agricultural Suppl beneficial uses are considered for de-designation in the Ar Creek section downstream of Lancaster Water Reclamatio discharge, Water Board staff will be scheduling a meeting Sanitation District to better understand the issues you not
from its surface water discharge upon provided the Regional Board with the designation for Amargosa Creek down the Piute Ponds Wetlands. Since surface Push Techniques at Painte 1 "Beneficial Use Designation Report" (August 2004). Creek, Piute Ponds and Rosamond Did no accordance with waste discharge to investigate the potential impacts discharges to the receiving surface with results from these computers of the results from these computers of the regional groundwater acquifer below Piute lacustrine clay layer. Shallow water groundwater aquifer by this clay lay shallow groundwater acquifer by this clay lay shallow groundwater acquifer by this clay lay shallow groundwater below Piute Polayer and contribute to the observed pof the regional groundwater acquife Corporation (GTC) to further interpretation (GTC) to further interpretation (GTC) to further interpretation (GTC). Finally, the resource due to the existing water quabove the drinking water maximum increase these TDS concentration due Valiey. In summary, these waterbod	ehensive analyses are consistent; there is no significant recharge. Ponds and Rosamond Dry Lake, due to the presence of a rexists below the Pinte Ponds area, but it is isolated from ex, which dips to the west or southwest of Pinte Ponds. Since and has the potential to flow down the slope of the lacustrine erched intervals, creating the possibility of contributing to rechar, the Sanitation Districts retained Geochemical Technologisticate this hypothesis. GTC evaluated hydrogeological don this evaluation, concluded that there is insignificant of aquifer under the Lancaster WRP receiving waters because the ides a pathway for recharge. The findings of this study are including, "Subsurface Geohydrology Project: Painte Ponds" (Deceries shallow aquifer should not be considered a future groundwality; the total dissolved solids (TDS) in the shallow aquifer contaminant level (MCL) and any recharge of this aquifer we to the presence of soluble salts in the shallow soils of the Antees should not be designated for existing or potential BU for na for purposes of future extraction, maintenance of water quality.	riate s, or LACSD3 sing 1999). Use gosa Plan. Inted VRP de in the H LACSD4 arge gies and ron there this clay LACSD4 arge gies and ron there the the this clay the this this this this this this this this	Water Board staff is proposing that this project continue to identified as requiring additional resources to proceed. He water Board staff also proposes to review the results of the Sanitation District's investigative work, and to discuss the for alternative approaches, including direct assistance from Sanitation District staff to work on this project because of limited resources. The desired outcome of such discussion be consensus regarding the optimal approach to addressin situation and elevating the project's priority in the next Tri Review.
Antelope Hydrologic Unit," August 2007.	aff Report: Revised Water Quality Standards for Surface Waters of the		

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	Comment			Response
Ponds, and the Piute Ponds Wotla AGR) since, at least, 1968, the date use" nor are they proposed to be us by the US Air Force and this lin protection. Recycled water used fo water roclamation facilities, and is a Wetlands. Ambient water from Piut primarily due to elevated salt levi	Creek downstream of the point of Lancaster nds have not been used for farming, horticule the Regional Board uses for the purpose of died as such. These waterbodies are entirely with inted-access area is maintained for the purpose of gricultural supply is piped directly from the sever conveyed via Amargosa Creek, Plute Pote Ponds is often not suitable as irrigation waters. Water diverted from Plute Ponds for invuter source before being suitable for agriculture.	ture, or ranching (i.e., etermining an "existing hin property controlled ose of wildlife habitat he Sanitation Districts' ands, or the Pinte Ponds or for agricultural uses, rigation would require		Water Board staff is proposing that this project be identified as requiring additional resources to proceed. Please refer to the previous responses LACSD2-4 regarding discussions of the Sanitation District's reasons for the request, evaluating alternative options, and discussing an optimal or preferred approach to addressing the
not include agricultural diversions, that wetlands at a later date. Becautagricultural supply, the Sanitation Amargosa Creek downstream of the Wetlands. Thank you again for the opposed proposed projects during this Trientand may be able to offer staff resc	dicated that, "If future management scenarios the Water Board may consider removing the A isse there are no current or foreseeable diversior Districts request that AGR be de-designated a point of Lancaster WRP discharge, Pinte Pont portunity to comment on the 2018 Triennial Rethat the Regional Board has finite resources in the Review. We appreciate your consideration purces to assist with these projects, as they per found have any questions, please contact Naruil at nanunakata@lacsd.org.	GR use from the ponds to from Plute Ponds for as a beneficial use for ds, and the Plute Ponds view of the Basin Plan. to address a variety of a of the above projects ertain to the Sanitation	LACSD6	Sanitation Districts' request. Water Board staff plans to engage with the Sanitation Districts in further evaluating the issue and determining the optimal option to address LACSD concerns while consistently upholding the Porter Cologne Act's water quality protections by considering past, present, and probable future beneficial uses of water.
ATH:NM:nm	Very truly yours, Ann T. Hell Section Head Reuse and Compliance			
	Staff Report: Revised Water Quality Standards for 8 7.	surface Waters of the		

LADWP understands that the Basin Plan for the Lahontan Region is a fundamental component of water quality protection in the region, as the Basin Plan contains the water quality standards, including both beneficial uses and water quality objectives, as well as implementation provisions. LADWP is committed to environmental stewardship and minimizing its environmental footprint through monitoring and reducing impacts from LADWP activities within the Lahontan Region. To accomplish these objectives, LADWP believes it is imperative to use sound science in the environmental regulatory process. Triennial reviews are critical to ensuring that water quality standards are based on best available science and consider all available data. Comprehensive reviews of the basin plans are essential to stakeholders, and LADWP remains committed to provide support to the Regional Board whenever possible. With regards to the current priority list for Lahontan's triennial review, LADWP is in support of the Regional Board's priority list, in particular, LADWP agrees it is critically important to evaluate and incorporate potential Basin Plan amendments related to the State Water Resources Control Roard's Cistate Board staff also agrees with LADWP's acknowledgement of the important role the Lahontan Basin Plan plays in establishing goal water quality protection throughout the Lahontan Region. Water Board staff also agrees the Triennial Review process must reflect best available science. Board) staff agrees with LADWP's acknowledgement of the important role the Lahontan Basin Plan plays in establishing goal water quality protection throughout the Lahontan Region. Water quality protection through water	Commer	t	Response
Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Btd. South Lake Tahoe, CA 96150 Dear Mr. Sussman: Subject: 2018 Triennial Review Comments The Los Angeles Department of Water and Power (LADWP) would like to thank the Lahontan Regional Water Quality Control Board (Regional Board) for the opportunity to comment on the triennial review of the Water Quality Control Plan for the Lahontan Region (Basin Plan), LADWP understands that the Basin Plan for the Lahontan Region is a fundamental component of water quality protection in the region, as the Basin Plan contains the water quality standards, including both beneficial uses and water quality objectives, as well as implementation provisions. LADWP is committed to environmental registory procass. Triennial reviews are critical to ensuring that water quality standards are based on best available science and consider all available data. Comprehensive reviews of the basin plans are essential to stakeholders, and LADWP remains committed to provide support to the Regional Board whenever possible. With regards to the current priority list for Lahontan's triennial review, LADWP is in support of the Regional Board whenever possible. With regards to the current priority list for Lahontan's triennial review. LADWP is in support of the Regional Board's priority list for Lahontan's triennial review. LADWP grees it is critically important to evaluate and incorporate potential Basin Plan amendments related to the State Water Resources Control Board's (State Board) adoption of Statewide Bacteria Provisions. LADWP supports the Regional Board in these decisions to incorporate as soon as possible statewide standards-related initiatives. LADWP provides the following LADWP3	Department of Water & Power CUSTOMERS FIRST	Subseria et Communication en autorio de Maria au Maria au man, Presidente de Maria au ma, Presidente de Maria au manuel de Maria au Maria de Maria	
The Los Angeles Department of Water and Power (LADWP) would like to thank the Lahontan Regional Water Quality Control Board (Regional Board) for the opportunity to comment on the triennial review of the Water Quality Control Plan for the Lahontan Region (Basin Plan). LADWP understands that the Basin Plan for the Lahontan Region is a fundamental component of water quality protection in the region, as the Basin Plan contains the water quality standards, including both beneficial uses and water quality objectives, as well as implementation provisions. LADWP is committed to environmental stewardship and minimizing its environmental footprint through monitoring and reducing impacts from LADWP activities within the Lahontan Region. To accomplish these objectives, LADWP believes it is imperative to use sound science in the environmental regulatory process. Triennial reviews are critical to ensuring that water quality standards are based on best available science and consider all available data. Comprehensive reviews of the basin plans are essential to stakeholders, and LADWP remains committed to provide support to the Regional Board's priority list. In particular, LADWP agrees it is oritically important to evaluate and incorporate a benchmark to evaluate and incorporate as each of the State Water Resources Control Board's (State Board) adoption of Statewide Bacteria Provisions. LADWP supports the Regional Board in these decisions to incorporate as soon as possible statewide standards-related initiatives. LADWP provides the following	Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd.		
comment on the triennial review of the Water Quality Control Plan for the Lahontan Region (Basin Plan). LADWP understands that the Basin Plan for the Lahontan Region is a fundamental component of water quality protection in the region, as the Basin Plan contains the water quality standards, including both beneficial uses and water quality objectives, as well as implementation provisions. LADWP is committed to environmental stewardship and minimizing its environmental footprint through monitoring and reducing impacts from LADWP activities within the Lahontan Region. To accomplish these objectives, LADWP believes it is imperative to use sound science in the environmental regulatory process. Triennial reviews are critical to ensuring that water quality standards are based on best available science and consider all available data. Comprehensive reviews of the basin plans are essential to stakeholders, and LADWP remains committed to provide support to the Regional Board whenever possible. With regards to the current priority list for Lahontan's triennial review, LADWP is in support of the Regional Board's priority list. In particular, LADWP agrees it is critically important to evaluate and incorporate potential Basin Plan amendments related to the State Water Resources Control Board's (State Board) adoption of Statewide Bacteria Provisions. LADWP supports the Regional Board in these decisions to incorporate as soon as possible statewide standards-related initiatives. LADWP provides the following	Subject: 2018 Triennial Review Comments The Los Angeles Department of Water and Power		
support of the Regional Board's priority list, in particular, LADWP agrees it is critically important to evaluate and incorporate potential Basin Plan amendments related to the State Water Resources Control Board's (State Board) adoption of Statewide Bacteria Provisions. LADWP supports the Regional Board in these decisions to incorporate as soon as possible statewide standards-related initiatives. LADWP provides the following LADWP3 Water Board staff recommends the project of Evaluating Bacteria Water Quality Objectives prescribed by the Basin Plan is the high priority project for the 2018 Triennial Review.	comment on the triennial review of the Water OL Region (Basin Plan). LADWP understands that the Basin Plan for the component of water quality protection in the region water quality standards, including both beneficial underly well as implementation provisions. LADWP is command minimizing its environmental footprint through from LADWP activities within the Lahontan Region LADWP believes it is imperative to use sound soil process. Triennial reviews are critical to ensuring the on best available science and consider all available basin plans are essential to stakeholders, and LA	Lahontan Region is a fundamental on, as the Basin Plan contains the ses and water quality objectives, as initiated to environmental stewardship in monitoring and reducing impacts on. To accomplish these objectives, nice in the environmental regulatory at water quality standards are based data. Comprehensive reviews of the	important role the Lahontan Basin Plan plays in establishing goals for water quality protection throughout the Lahontan Region. Water Board staff also agrees the Triennial Review process must reflect the
Plan.	support of the Regional Board's priority list, in par important to evaluate and incorporate potential Ba State Water Resources Control Board's (State Bo Provisions. LADWP supports the Regional Board in these d possible statewide standards-related initiatives, comments with regards to the Statewide Bacteria	icular, LADWP agrees it is critically sin Plan amendments related to the ard) adoption of Statewide Bacteria ecisions to incorporate as soon as LADWP provides the following LADWP3	Water Board staff recommends the project of Evaluating Bacteria Water Quality Objectives prescribed by the Basin Plan is the highes priority project for the 2018 Triennial Review.



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September 24, 2018

Via Electronic Mail

Daniel Sussman
Lahontan Regional Water Quality Control Board
2501 Lake Tahoe Blvd.
South Lake Tahoe, CA 96150
Jahontan@waterboards.ca.gov

SUBJECT: 2018 Triennial Review Comments

Dear Mr. Sussman:

On behalf of our client, Centennial Livestock, we submit comments on the Lahontan Regional Water Quality Control Board's (Lahontan Board) 2018 Triennial Review of the Water CL1 Quality Control Plan for the Lahontan Region. In summary, Centennial Livestock requests that the Lahontan Board adopt "Revising water quality objectives for bacteria" as its number one priority for the 2018 Triennial Review. More importantly, Centennial Livestock requests that the Lahontan Board direct staff to immediately begin the process of working with stakeholders to evaluate data and information necessary to move forward with a recommendation for revising the current water quality objective of 20 colony-forming units of fecal coliform per 100 ml. The water quality objective as it currently exists and applies to the Bridgeport Valley is near to impossible to meet and must be revised to sustain grazing activities in the Bridgeport Valley.

On August 7, 2018, the State Water Resources Control Board (State Water Board) adopted bacteria provisions that essentially apply to all inland surface water bodies other than those in the Lahontan region. (See Resolution No. 2018-0038.) As part of its adoption of these statewide bacteria provisions, the State Water Board also took action and provided the following direction to the Lahontan Board: "THEREFORE BE IT RESOLVED THAT: The State Water Board: ... 4. Encourages the Lahontan Regional Water Board to evaluate with input from relevant stakeholders the region's fecal coliform water quality objective (...), and to prioritize that effort during the region's upcoming triennial review process, which the region anticipates will occur during the fall of 2018." Accordingly, it is appropriate that the Lahontan Board use this 2018 Triennial Review process to prioritize revising water quality objectives for bacteria within the Lahontan Region.

I. BACKGROUND

Centennial Livestock operates a cattle grazing operation in the Bridgeport Valley and is subject to regulatory requirements adopted by the Lahontan Board. Specifically, Centennial Livestock is subject to the terms and conditions contained in Order R6T-2017-0033, Renewal of

The Lahontan Water Quality Control Board (Water Board) staff proposes the project "Evaluating Bacteria Water Quality Objectives prescribed by the *Water Quality Control Plan for the Lahontan Region* (Basin Plan)" as the highest priority project for the 2018 Triennial Review. Water Board staff is now in a position to move forward with this project considering the State Water Resources Control Board's (State Board) recently adopted bacteria objectives for the water contact beneficial use (i.e., REC-1) for surface waters state-wide.

Water Board staff will begin the process to evaluate the current bacteria water quality objectives as resources allow. As with all Triennial Review projects, the prioritization of a project does not pre-suppose an outcome. Water Board staff will work with stakeholders to ensure that stakeholder data is included in the evaluation, and that stakeholder concerns help inform the process. Water Board staff encourages Centennial Livestock to share their water quality monitoring data with the Water Board at their earliest convenience.

The State Board recently adopted bacteria objectives to protect the water contact beneficial use (i.e., REC-1) that apply statewide. To reflect the encouragement from the State Board, Water Board staff have placed the review of the fecal coliform standard currently in the Basin Plan at the top of the 2018 Triennial Review priorities. The State Water Board's adoption of a statewide bacteria standard to protect the REC-1 beneficial use allows for consistency in the regulation of recreational surface waters state wide. Water Board staff will evaluate the mechanisms which will protect the high-quality waters of the Lahontan Region from degradation while still being protective of human health.

Daniel Sussman September 24, 2018 Comment Letter – 2018 Triennial Review Page 2

General Conditional Waiver of Waste Discharge Requirements for Grazing Operations in the East Walker River Watershed (Bridgeport Valley and Tributaries) of the Laboutan Region (Grazing Conditional Waiver). This Grazing Conditional Waiver includes many stringent requirements on private grazing operations in this watershed, and focuses directly on issues related to bacteria and compliance with the region's fecal coliform objective.

CL4

CL5

Notably, the Lahontan region's feeal coliform objective of 20 colonies per 100 ml was adopted to protect Lake Tahoe. However, when the Water Quality Control Plans for the Lake Tahoe Basin and the rest of the region were combined, this objective was inappropriately applied to all waters within the Lahontan region. In the Grazing Conditional Waiver, grazing operations are required to reduce feeal coliform concentrations in an effort to meet an interim goal of 200 colony-forming units per 100 milliliters (cfu/100ml) by 2022, and are being asked to comply by 2028 with the "State-wide or Basin Plan indicator bacteria water quality objectives in effect at that time." (Grazing Conditional Waiver, p. 9.) Thus, this means that if the feeal coliform objective of 20 colonies per 100 ml is not revised by 2028, it will apply directly to water bodies in grazing areas of the region, and Centennial Livestock and other grazing operations in the Bridgeport Valley will be subject to this extremely stringent standard of 20 colonies per 100 ml, which is well below the level necessary to protect public health. This puts grazing operations in the Lahontan region at a severe disadvantage as compared to grazing operations in other parts of California, and may make grazing a near-impossible activity within the Lahontan region. This would have a significant impact on these areas of the region.

In conjunction and cooperation with the University of California Davis Rangelands program, Centennial Livestock and other grazing operations have been monitoring for fecal coliform and *E. coli* in the Bridgeport Valley for a number of years. The monitoring locations have been selected to identify contributions from the various sources of bacteria within the Bridgeport Valley: grazing, recreational (e.g., campers), and residential. The data show that it is nearly impossible for waters downstream of all of these uses to meet the Lahontan region standard of 20 colonies. More importantly, and as noted above, it is not necessary to meet this standard to protect public health.

With respect to Centennial Livestock's operation, the grazing lands are private and the —public has limited to no access to the water bodies within Centennial's property boundaries. Further, there are very limited opportunities for REC1 beneficial uses (i.e., ingestion), and most recreational uses are more aligned with REC2 (i.e., fishing), or are limited water contact recreational uses. Thus, again, application of the Lahontan region's feeal coliform objective is inappropriate, unreasonable, and unnecessary to protect beneficial uses in the Bridgeport Valley.

II. PRIORITIZE REVISING WATER QUALITY OBJECTIVES FOR BACTERIA

In 2015, the Lahontan Board identified revising water quality objectives for bacteria as number four (4) on its Triennial Review list. In part, the Lahontan Board stated that staff was evaluating the State Water Board's proposed standard and USEPA's guidance, and that the staff was coordinating with the State Water Board in development of the statewide applicable

Response

The Basin Plan's fecal coliform objective of 20 cfu/ 100 mL was adopted to protect the high-quality waters found in the Lahontan Region. The water quality objective for coliform organisms in the 1971 Interim Basin Plan for several waters, including the East Walker River was "None attributable to human wastes." The 1976 Basin Plan applied a 20 cfu/100mL fecal coliform standard to REC-1 waters in the East Walker River, as well as nine (9) other waterbodies. Further iterations of the Basin Plan adopted in the 1990's expanded the standard regionwide in a recognition of the need to protect the high-quality of waters in the Lahontan Region. Subsequent substantial sampling efforts have shown that many of the waters of the region attain the 20 cfu/100 mL standard.

The Basin Plan defines the REC-1 beneficial use as "Water Contact Recreation. Beneficial uses of waters used for recreational activities involving body contact with water where ingestion of water is reasonably possible. These uses include, but are not limited to, swimming, wading, water-skiing, skin and scuba diving, surfing, white water activities, fishing, and use of natural hot springs." Wading and Fishing are included in the REC-1 beneficial use. While Water Board staff recognize that members of the public have limited access to waters located on Centennial Ranch properties, these waters flow downstream into waters that are held in public trust.

Comment Response Daniel Sussman September 24, 2018 Comment Letter - 2018 Triennial Review Page 3 objective. Ultimately, the State Water Board action adopted a bacteria objective for recreational uses that did not supersede or change the Lahontan Region's current standard. As a result, the Water Board staff is now in a position to move forward with this bacteria standard for surface waters within the Lahontan Region is significantly lower than any project considering the State Board's recently adopted bacteria other standard necessary to protect recreational beneficial uses, and is a standard that is impossible to meet in areas of the region where human activity (including cattle grazing) exists. CL6 objectives for the water contact beneficial use (i.e., REC-1) for In short, the State Water Board's adoption of statewide bacteria objectives has not changed the surface waters state-wide. Lahontan bacteria standard. Table 3 of the Draft 2018 Triennial Review Proposed Topics maintains revising the water quality objective for bacteria as a potential priority topic. Considering the history of this Evaluating the Basin Plan's bacteria water quality objective for objective, we believe that this topic needs to become the Lahontan Board's number one (1) CL7 surface waters is currently identified on the Proposed 2018 Triennial priority topic in the 2018 Triennial Review, Further, we request that the Labortan Board specifically direct staff to begin immediately working with stakeholders like Centennial Livestock Review List as the top priority project. The List identifies regional and other members of the Bridgeport Ranchers Organization to evaluate information and prepare data evaluation, stakeholder consultation, and strategy development a Basin Plan Amendment to revise the bacteria standard to a level that is reasonable and as the first three actions to be initiated within the 2018 Triennial appropriate. As indicated previously, the current standard is far lower than necessary to protect public health associated with recreational uses - especially within the Bridgeport Valley area. Review period (2019-2021). Centennial Livestock and other stakeholders will have multiple opportunities to share data, CONCLUSION information, and their concerns, as well as contribute ideas and recommendations throughout the Water Board's process. On behalf of Centennial Livestock, and to maintain the viability of grazing throughout the Laborian region, we recommend that the Laborian Board adopt "Revising the water CL8 quality objectives for bacteria" as its number one priority in its 2018 Triennial Review, and direct staff to start implementing this priority recommendation immediately. Thank you for this opportunity to comment. Please contact me at (916) 446-7979, or idunham@somachlaw.com if you have questions regarding the above comments. Theresa A. Dunham Patty Kouyoumdjian, Executive Officer Lahontan Regional Water Quality Control Board Marcus Bunn John Lacey Mark Lacey Gary Sawyers Dave F. Wood David T. Wood TADge

Comment	Response
Sometiment of the second of t	
September 24, 2018	
Daniel Sussman Lahontán Régional Watér Quálity Control Boord 2501 Laka Tahoe Bivd South Lake Tahae, CA 96150 Submitted vio: <u>daniel.sussman@waterboords.ca.aov</u> RE: 2018 friennial Boylew Commonts	
Dear Daniei. Thank you for the opportunity to provide input on the 2018 Idennial Review of the Water Quality Control Plan for the Lahonton Region. The mission of the Truckee River Watershed Council (TRWC) is to bring the community Taigether for the Truckee, to protoct, restore, and enhance the Truckee River watershed.	
In 2015, TRWC and others submitted comments and data to support the adoption at a standard for deposited or embedded sediment for the Middle Truckee River. This table was listed as a priority during the 2015 Triennial Review however, no progress has been made to date.	The Truckee River Embedded/Deposited Sediment Objective project has been placed "above the line" within the Proposed 2018 Triennial
Based upon recent communications with you, TRWC understands that this topic will be carried over into the 2018 Triennial Review proposal and presented to the Lahontan Water Board in Noverriber 2018. We appreciate its inclusion and strengly encourage the Board to advancing this topic.	Review List. Water Board staff have identified collaborating with the Truckee River Watershed Council in developing a strategy regarding data collection, analysis, and needs assessment, followed by evaluating options to address the beneficial use impairment. This effort is scheduled to begin during the first year of the 2018 Triennial Review period (2019-2021).
	30,530,8760 C. Box 8568 Udres, CA 96162 war Undamerivania org

Monitoring data from the Middle Truckee River have shown that the current TMDL standard for suspended sediment concentrations is insufficient in detecting actual impairment from excess sediment treferences available upon requesi). Despite the fact that the suspended sediment TMDL standard is typically met, bloassessment studies demonstrate that beneficial uses (COLD and SPWN) are impaired in the Truckee River.

This standard needs support from the Lahontan Water Board to evaluate current conditions and develop a new standard for embedded sediment. IRWC affers our support for this effort and would gladly collaborate with the Water Board in order to advance the standard.

The Watershed Council's goal is to complete 50 high priority projects in the next 10 years in order to improve the health and function of the Truckee River watershed, Identifying and developing the appropriate standard for the Truckee River TMDL is fundamental to our ability to address the problems of our watershed.

We strongly encourage the Lahonton Water Board to support Basin Planning to advance a new standard for the Truckee River TMDL for deposited/embedded sediment,

Thank you for your consideration on this mafter.

Sincerely,

Executive Director

Program Manager

The Proposed 2018 Triennial Review List captures this situation in the Description for the Truckee River Embedded/Deposited Sediment Objective project.

As stated in Response TRWC1 above, the Truckee River Embedded/Deposited Sediment Objective project has been elevated in priority and is currently "above the line," identifying the project as one that Water Board staff intends to work on as a priority. Water Board staff will need the assistance from the Truckee River Watershed Council to advance this project because of the Water Board's limited resources.

930,550,8760 P.O. Box 9568 Bruckee, CA 96162 sover transferer herrocapres

TRWC2

TRWC3

TRWC4

Truckee River Wetershed Council is a noncrofit 901503 organization.

Comment Response



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX

75 Hawthorne Street San Francisco, CA 94105

September 24, 2018

Dan Sussman Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Lake Tahoe, CA 96150

Dear Mr. Sussman:

This letter responds to the Regional Board's solicitation of public comments for the 2018 Triennial Review of the Water Quality Control Plan for the Lahontan Region. The U.S. Environmental Protection Agency (EPA) appreciates the opportunity to provide input to the Triennial Review process. EPA agrees that the projects summarized in the draft 2018 Triennial Review List are appropriate.

The list acknowledges the recent revisions to the federal Water Quality Standards regulations at 40 CFR Section 131.20 by including an item to evaluate new or revised 304(a) recommended criteria for incorporation into the Basin Plan as water quality objectives. EPA supports such an evaluation as a priority item.

USEPA1

However, to fully comply with 40 CFR Section 131.20, the Triennial Review must also include an explanation if the State does not adopt new or revised criteria for parameters for which EPA has published new or updated Clean Water Act (CWA) section 304(a) criteria recommendations. See the enclosure for a summary of the new or revised criteria. The updated criteria are available on the websites provided in the enclosure.

Thank you for the opportunity to comment on the 2018 Triennial Review List. If you have any questions, please contact me at (415) 972-3508 or mitchell.matthew@epa.gov.

Sincerely,

Matthew Mitchell

Matthew Mitchell
Water Quality Assessment Section

Enclosure

The Water Board recognizes the need to update or add water quality criteria based on the CWA section 304(a) recommended criteria. The Water Board has limited resources to address basin planning work and the proposed Triennial Review list reflects Water Board prioritization of potential basin planning related projects. The proposed Triennial Review list anticipates a need for additional resources to address 304(a) recommended criteria, placing the project "below the line." Many of these criteria revise human health criteria included in the California Toxics Rule (CTR), which the Water Board does not have the authority to modify. Such authority lies with the State Board. Additionally, Water Board staff believes having the State Board adopt water quality objectives based upon 304(a) criteria is, in many cases, more efficient that the nine Regional Water Boards doing so individually. For example, the State Board has done this with the update of REC-1 bacteria objectives and has a current project to address cadmium. Therefore, Water Board staff has placed this project "below the line" in the Proposed 2018 Triennial Review List. Notwithstanding this prioritization, Water Board staff will be discussing with State Board staff a proposal for addressing this matter on a statewide basis.

Summary of USEPA 304(a) Water Quality Criteria since 5/30/2008

The following is the list of 304(a) recommended water quality criteria that are new or have been updated since 5/30/2000, which is the cutoff date cited in the preamble of the 2015 water quality standards regulatory revisions rule, published on 8/21/2015.

Aquatic Life Criteria

All updated aquatic life criteria can be found at: https://www.epa.gov/wqc/national-recommended-water-quality-criteria-aquatic-life-criteria-table

Ammonia (2013)

Acrolein (2009)

Carbaryl (2012)

Copper (2007)

Diazinon (2005)

Nonylphenol (2005)

Tributyitin (2004)

Cadmium (2016)

Selenium Freshwater (2016)

Human Health Criteria

EPA updated ambient water quality criteria for protection of human health for 94 chemical pollutants in 2015. See: https://www.epa.gov/wgc/2015-epa-updated-ambient-water-quality-criteria-protection-human-health

All updated human health criteria for chemicals can be found at: https://www.epa.gov/wgc/national-recommended-water-quality-criteria-human-health-criteria-table

EPA updated ambient water quality criteria for recreational waters in 2012. The updated recreational waters criteria can be found at: https://www.epa.gov/wgc/2012-recreational-water-quality-criteria

The relevant portions of the 2015 water quality standards regulatory revisions rule and the preamble to the rule are below.

40 CFR 131.20(a):

"In addition, if a State does not adopt new or revised criteria for parameters for which EPA has published new or updated CWA section 304(a) criteria recommendations, then the State shall provide an explanation when it submits the results of its triennial review to the Regional Administrator consistent with CWA section 303(c)(1) and the requirements of paragraph (c) of this section."

Preamble:

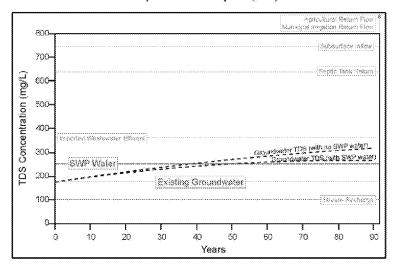
"An important component of triennial reviews is meaningful and transparent involvement of the public and intergovernmental coordination with local, state, federal, and tribal entities. Communication with EPA (and the public) about these decisions provides opportunities to assist states and authorized tribes in improving the scientific basis of its WQS and can build support for state and authorized tribal decisions.

Enclosure

Such coordination ultimately increases the effectiveness of the state and authorized tribal water quality management processes. Following this rulemaking, when states and authorized tribes conduct their next triennial review they must provide an explanation for why they did not adopt new or revised criteria for parameters for which EPA has published new or updated CWA section 304(a) criteria recommendations since May 30, 2000. 26 During the triennial reviews that follow, states and authorized tribes must do the same for criteria related to parameters for which EPA has published CWA section 304(a) criteria recommendations since the states' or authorized tribes' most recent triennial review. This requirement applies regardless of whether new or updated CWA section 304(a) criteria recommendations are more stringent or less stringent than the state's or authorized tribe's applicable criteria because all stakeholders should know how the state or authorized tribe considered the CWA section 304(a) criteria recommendations when determining whether to revise their own WQS following a triennial review, A state's or authorized tribe's explanation may be situation-specific and could involve consideration of priorities and resources. EPA will not approve or disapprove this explanation pursuant to CWA section 303(c) nor will the explanation be used to disapprove new or revised WQS that otherwise meet the requirements of the CWA. Rather, it will inform both the public and EPA of the state's or authorized tribe's plans with respect to adopting new or revised criteria in light of the latest science. EPA strongly encourages states and authorized tribes to include their explanation on a publicly accessible Web site or some other mechanism to inform the public of their decision."

Comment Response

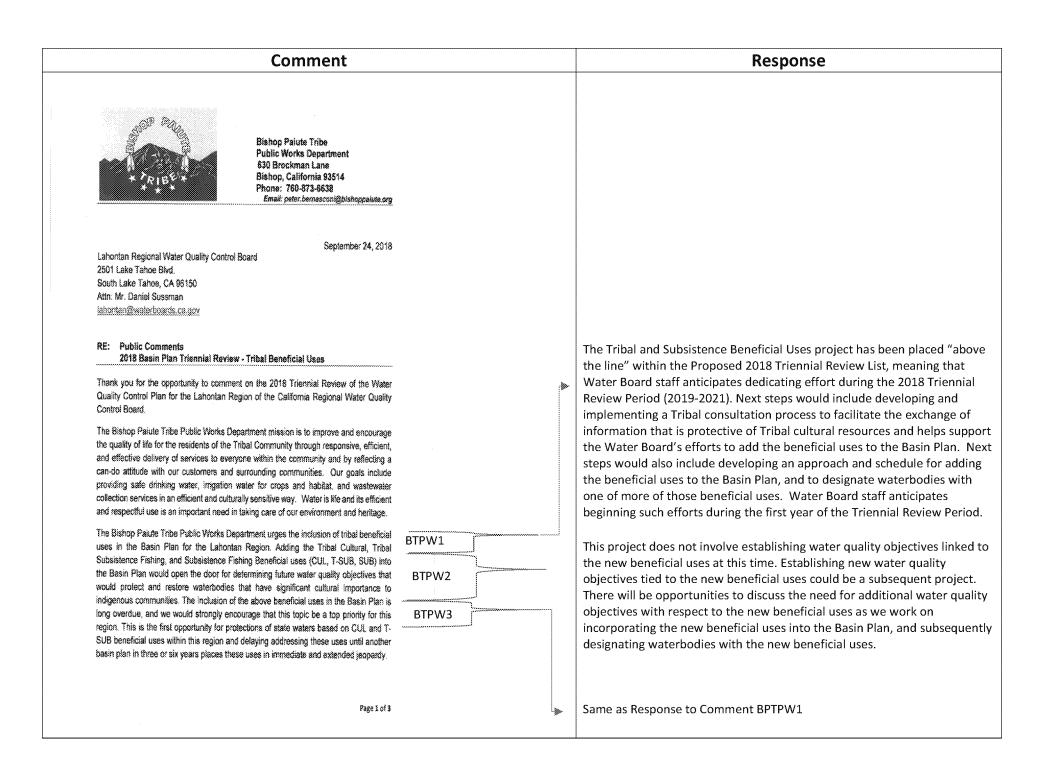
Figure 5-11 Conceptual Benefit of Imported SWP Water Recharge on Groundwater Quality in Subregion with Better Groundwater Quality Example: Alto - Floodplain (TDS)



The SNMP further discusses the relationship between high quality native water and SWP imports "benefits from imported SWP water, including 1) reduction in pumping and associated loading from return flows, and 2) increased S/N [salt & nutrient] loading buffering capacity and reduction in high-TDS subsurface inflows due to increased storage volume from SWP water recharge. Consideration of these factors suggests that while groundwater TDS concentrations are expected to increase in the Alto - Floodplain [Upper Mojave River Floodplain], the rate of increase with imported SWP water recharge is lower than without SWP water. This condition also applies to Alto Mid ["Hesperia] – Regional (Page 5-50, SNMP)".

Water quality is complex and many factors need to be considered when considering long-term beneficial uses of a resource. For example, naturally occurring arsenic occurs at depth throughout many of the heavily used basins within the region, including those basins with low TDS. Supplemental imported water, along with flexible basin management, helps preserve the resource, both in supply and maintaining water quality by not mobilizing deeper native contaminants. In addition to the above, the ability to manage the region's historically overdrafted groundwater basins utilizing an imported supplemental source of water is one of the primary underpinnings of the Mojave Basin Area Adjudication and helps assure the sustainable use of the resource for the present and future beneficial uses. All of the above should be considered when considering regional management and policy decisions.

Comment	Response
The MWA and Lahontan staff have a long history of working collaboratively to support the sustained use of the region's water resources for the citizens of the High Desert. The MWA is supportive of the activities of our respective organizations that result in maintaining the use of the region's common water resources. We believe that through our previous collaborative MWA2 scientific studies, it has been demonstrated that the introduction of SWP water to the groundwater basin(s) in the region is a benefit and preserves the long-term sustainable use of the resource. We request that MWA and Lahontan staff continue to work closely together to and ensure our organizations are aligned to support science-based management actions that ensure holistic efforts to preserve the long-term water supply and quality of the region. Sincerely,	Water Board staff agrees that groundwater quality and quantity is complex across the Mojave Groundwater Basin. Water Board staff is looking forward to building upon the Mojave Water Agency's and others' scientific studies, further developing this project and collaboratively moving forward towards a successful evaluation, recommendation, and project outcome.
Lance Eckhart, PG, CHG Director of Basin Management and Resource Planning	



Specifically, our request includes (1) amending the Basin Plan to recognize the CUL and BTPW4 T-SUB beneficial use within the Lahontan region; (2) developing procedures, in consultation with California Native American Tribes, on how the Regional Board will: (i) consult with the over 10 California Native American Tribes in the Lahontan region to determine the appropriateness of the CUL and T-SUB designation within specific waterways, and (ii) protect culturally sensitive and confidential information obtained during the CUL and T-SUB consultation and designation process; and (3) immediately begin the designation of the CUL beneficial use of any of the waterways that are currently under threat of degradation, starting with culturally important water body, such as Patsiada ("Owens Lake"), Mono Lake, Coso Hot Springs, Keough's Hot Springs and Hot BTPW6 Ditch. Immediate designation of these water bodies and hot springs with the CUL designation is required because these waterways are under threat from increased development and over use and over pumping for water export.

The description of the topic of tribal beneficial uses described in Table 4 of the "Draft Triennial Review Proposed Topics (Prioritized August 22, 2018) - Description and Status" states that "... Designating theses beneficial uses would require the Water Board to conduct outreach to California recognized tribal governments to determine waterbodies to designate, supported by appropriate evidence or tribal claims." We recommend the fallowing:

- 1. That the outreach not be limited to only California recognized tribal governments. There are non-recognized indigenous tribes that deserve a voice in the process, The non-recognition of indigenous communities and the exclusion of their beneficial uses in every past Basin Plan is not the fault of the tribal communities of the region, and they should not be forced to continue to compromise their spiritual and physical well-being at the expense of other regional priorities.
- 2. That Lahontan Region staff expand future outreach efforts beyond just tribal governments. Outreach meetings with indigenous community members in a townhall style meeting would provide tribal elders and others the opportunity to BTPW8 contribute their knowledge of historical and current tribal uses of waterbodies in
- That indigenous people of the region should have input in helping Lahontan staff determine what the definition of "...appropriate evidence or tribal claims." It should BTPW9 not solely be up to Water Board staff to judge what is culturally significant or relevant to the native communities of the region—tribal input on this determination is essential.

The waters of Payahuunadü (the place of flowing water), commonly known as Owens Valley, and its surrounding regions, have deep cultural and spiritual significance to the Nüümü (Paiute) and Newe (Shoshone) people. Our peoples collectively used the waters since time immemorial, as has been documented and preserved in oral traditions, ethnography, and in contemporary use. Our ancestors were forcibly removed in the 1800s and later relocated to reservations to accommodate Los Angeles' acquisition of the

Page 2 of 3

BTPW5

BTPW7

Response

In response to your requests:

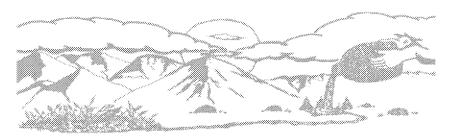
- (1) The project proposes to amend the Basin Plan to include the CUL and T-SUB beneficial uses (BU), as well as the SUB BU.
- (2) The Water Board will develop a process to consult with the Tribes in the Lahontan Region to determine the appropriateness for beneficial use designation for specific waterbodies, while protecting sensitive and confidential information. The Water Board intends to develop the consultation process in coordination with the Tribes, other Regional Water Boards, and the State Water Board. There are more than 10 Tribes that reside in or maintain historical cultural interest in the water resources of the Lahontan Region.
- (3) The timing of project implementation is dependent on available resources and information, and Water Board direction. Your commitment to helping Water Board staff move forward with this project by providing assistance should facilitate the project moving forward more quickly.

In response to your recommendations:

- 1. The Water Board values participation in its decision-making processes by those that live and work in and visit the Lahontan Region. So, while the Tribal and Subsistence Fishing Beneficial Uses and Mercury Provisions specify that waters designated with the new beneficial uses must be associated with uses of California Native American Tribes, and a California Native American Tribe must confirm the designation is appropriate, non-recognized indigenous tribes and communities will also be able to participate in the Water Board's decision-making process.
- Water Board staff anticipates outreach beyond tribal governments will be vital in accessing and understanding the indigenous community members' knowledge regarding historic and existing cultural beneficial uses of waters. Water Board staff looks forward to working with the California Native American Heritage Commission and Tribal Governments in reaching out and communicating with tribal elders and other tribal members.
- Part of this project involves determining the nature or type of information necessary to support beneficial use designations. Tribal government input will play a critical role, as will consultation with the State Water Board, in further defining "...appropriate evidence or tribal claims." Additionally, the CUL beneficial use definition itself provides examples of resource use categories that are to be interpreted as constituting the presence of the CUL beneficial use.

	15
Comment	Response
majority of land and water resources in Payahuunadü. This may have removed us physically from the traditional use of these waterways, but it could never separate us – or our descendants – culturally. To this day, our people have continued to attempt to visit and benefit from the sacred properties of these waters, even as the land changed hands through different owners. Our access must be restored, and further, the waterways must be protected from inappropriate use and degradation through overuse or over ground water pumping. These cultural water areas provide an oasis in the desert for cultural activities and	
meditation to take care of mother earth and our souls.	
We appreciate the chance to add our voice to the process and we look forward to continued collaboration between the indigenous peoples of Payahuunadü and the Lahontan Region of the State Water Resources Control Board.	
Please call the office at 760-873-6638 ext. 9002 if you have any questions or concerns.	
Respectfully, Peter A Bernasconi, PE Public Works Director	
Cc Allen Summers, Sr., Chairman Gloriana Bailey, MBA, Tribal Administrator Teri Red Owi, Executive Director OVIWC Sonja Velarde, Public Works Admin Assist. File	
Page 3 of 3	





Owens Valley Indian Water Commission

46 TuSu Lane, Bishop, CA 93514 • 760-873-3300 760-873-3320 FAX • www.oviwc.org

September 24, 2018

Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Lake Tahoe, CA 96150 Attn: Mr. Daniel Sussman lahontan@waterboards.ca.gov

Re: 2018 Basin Plan Triennial Review - Tribal Beneficial Uses

Dear Mr. Sussman:

Thank you for the opportunity to comment on the 2018 Triennial Review of the Water Quality Control Plan for the Lahontan Region of the California Regional Water Quality Control Board.

The Owens Valley Indian Water Commission ("Commission") is a tribal environmental consortium made up of three member tribes: the Bishop Paiute Tribe, Big Pine Paiute Tribe of the Owens Valley, and the Lone Pine Paiute-Shoshone Tribe. The Owens Valley Indian Water Commission is located in Bishop, CA, which is within the Lahontan Region area of the California Regional Water Quality Control Board. The Owens Valley Indian Water Commission was founded in 1991 to protect and advocate for tribal environmental resources. The indigenous communities of the Owens Valley have used the waters of the Lahontan Region for sustenance and spiritual needs since time immemorial and have a strong and sustaining interest in ensuring that the waters of the region are protected for human and natural communities into the future.

The Commission urges the inclusion of tribal beneficial uses in the Basin Plan for the Lahontan Region, Adding the Tribal Cultural, Tribal Subsistence Fishing, and

OVIWC1

The Tribal and Subsistence Beneficial Uses project has been placed "above the line" within the Proposed 2018 Triennial Review List, meaning that Water Board staff anticipates dedicating effort during the 2018 Triennial Review Period (2019-2021). Next steps would include developing and implementing a Tribal consultation process to facilitate the exchange of information that is protective of Tribal cultural resources and helps support the Water Board's efforts to add the beneficial uses to the Basin Plan. Next steps would also include developing an approach and schedule for adding the beneficial uses to the Basin Plan, and to designate waterbodies with one or more of those beneficial uses. Water Board staff anticipates beginning such efforts during the first year of the Triennial Review Period.

Comment	Response
Subsistence Fishing Beneficial uses (CUL, T-SUB, SUB) into the Basin Plan would open the door for determining future water quality objectives that would protect and restore waterbodies that have significant cultural importance to indigenous communities. The inclusion of the above beneficial uses in the Basin Plan is long overdue, and the Commission would strongly encourage that this topic be a top priority for this region. This is the first opportunity for protections of state waters based on CUL and T-SUB beneficial uses within this region and delaying addressing these uses until another basin plan in three or six years places these uses in immediate and extended jeopardy.	This project does not involve establishing water quality objectives linked to the new beneficial uses at this time. Establishing new water quality objectives tied to the new beneficial uses could be a subsequent project. There will be opportunities to discuss the need for additional or revised water quality objectives with respect to the new beneficial uses as we work on incorporating the new beneficial uses into the Basin Plan, and subsequently designating waterbodies with the new beneficial uses. Same as Response to Comment OVIWC1
Specifically, our request includes (1) amending the Basin Plan to recognize the CUL and T-SUB beneficial use within the Lahontan region; (2) developing procedures, in consultation with California Native American Tribes, on how the Regional Board will: (i) consult with the over 10 California Native American Tribes in the Lahontan region to determine the appropriateness of the CUL and T-SUB designation within specific waterways, and (ii) protect culturally sensitive and confidential information obtained during the CUL and T-SUB consultation and designation process; and (3) immediately begin the designation of the CUL beneficial use of any of the waterways that are currently under threat of degradation, starting with Keough's Hot Springs and Hot Ditch. Keough's Hot Springs, and Patsiada known as Owens Lake) and the recognition of CUL of these waterbodies would assist in resolving the degradation of these significant cultural sites. Temperature degradation of Keough's Hot Springs and Hot Ditch has been an ongoing problem for the past several years and the tribes and Commission have requested in the past that the Lahontan Regional Water Quality Control Board consider designating Keough's Hot Springs and Hot Ditch a thermally degraded waterbody. Immediate designation of these water bodies and hot springs with the CUL designation is required because these waterways are under threat from increased development and over use.	In response to your requests: (1) The project proposes to amend the Basin Plan to include the CUL and T-SUB beneficial uses (BU), as well as the SUB BU. (2) The Water Board will develop a process to consult with the Tribes in the Lahontan Region to determine the appropriateness for beneficial use designation for specific waterbodies, while protecting sensitive and confidential information. The Water Board intends to develop the consultation process in coordination with the Tribes, other Regional Water Boards, and the State Water Board. There are more than 10 Tribes that reside in or maintain historical cultural interest in the water resources of the Lahontan Region. (3) The timing of project implementation is dependent on available resources and information, and Water Board direction. Your commitment to helping Water Board staff move forward with this project by providing assistance should facilitate the project moving forward more quickly.
The description of the topic of tribal beneficial uses described in Table 4 of the "Draft Triennial Review Proposed Topics (Prioritized August 22, 2018) — Description and Status" states that "Designating theses beneficial uses would require the Water Board to conduct outreach to California recognized tribal governments to determine waterbodies to designate, supported by appropriate evidence or tribal claims." The Commission recommends the following: 1. That the outreach not be limited to only California recognized tribal governments. There are non-recognized indigenous tribes that deserve a voice in the process. The non-recognition of indigenous communities and the exclusion of their beneficial uses in every past Basin Plan is not the fault of the tribal communities of the region, and they should not be forced to continue to compromise their spiritual and physical well-being at the expense of other regional priorities. Page 2 of 3	In response to your recommendations: 1. The Water Board values participation in its decision-making processes by those that live and work in and visit the Lahontan Region. So, while the Tribal and Subsistence Fishing Beneficial Uses and Mercury Provisions specify that waters designated with the new beneficial uses must be associated with uses of California Native American Tribes, and a California Native American Tribe must confirm the designation is appropriate, non-recognized indigenous tribes and communities will also be able to participate in the Water Board's decision-making process.

Comment Response Water Board staff anticipates outreach beyond tribal governments That Lahontan Region staff expand future outreach efforts beyond just tribal will be vital in accessing and understanding the indigenous governments. Outreach meetings with indigenous community members in a community members' knowledge regarding historic and existing OVIWC8 town-hall style meeting would provide tribal elders and others the opportunity cultural uses of waters. Water Board staff looks forward to working to contribute their knowledge of historical and current tribal uses of waterbodies in the region. with the California Native American Heritage Commission Tribal That indigenous people of the region should have input in helping Lahontan. Governments in reaching out and communicating with tribal elders staff determine what the definition of "...appropriate evidence or tribal claims." It and other tribal members. should not solely be up to Water Board staff to judge what is culturally OVIWC9 significant or relevant to the native communities of the region-tribal input on Part of this project involves determining the nature or type of this determination is essential. information necessary to support beneficial use designations. Tribal government input will play a critical role, as will consultation with The waters of Payahumadii (the place of flowing water), commonly known as Owens Valley, and its surrounding regions, have deep cultural and spiritual significance to the the State Water Board, in further defining "...appropriate evidence or Nittimii (Paiute) and Newe (Shoshone) people. Our peoples collectively used the waters tribal claims." Additionally, the CUL beneficial use definition itself since time immemorial, as has been documented and preserved in oral traditions, provides examples of resource use categories that are to be ethnography, and in contemporary use. Our ancestors were forcibly removed in the interpreted as constituting the presence of the CUL beneficial use. 1800s and later relocated to reservations to accommodate Los Angeles' acquisition of most of the land and water resources in Payahnmadii. This may have removed us physically from the traditional use of these waterways, but it could never separate us or our descendants - culturally. To this day, our people have continued to attempt to visit and benefit from the sacred properties of these waters, even as the land changed hands through different owners. Our access must be restored, and further, the waterways must be protected from inappropriate use and degradation through overuse. The Commission appreciates the chance to add our voice to the process and we look forward to continued collaboration between the Indigenous peoples of Payahuunadu and the Lahontan Region of the State Water Resources Control Board. Sincerely, Teri Red Owl Executive Director Page 3 of 3

Comment Response The Tribal and Subsistence Beneficial Uses project has been placed "above the line" within the Proposed 2018 Triennial Review List. meaning that Water Board staff anticipates dedicating effort during the 2018 Triennial Review Period (2019-2021). Next steps would include developing and implementing a Tribal consultation process to facilitate the exchange of information that is protective of Tribal September 24, 2018 cultural resources and helps support the Water Board's efforts to Lahontan Regional Water Quality Control Board add the beneficial uses to the Basin Plan. Next steps would also 2501 Lake Tahoe Blvd. include developing an approach and schedule for adding the South Lake Tahoe, CA 96150 beneficial uses to the Basin Plan, and to designate waterbodies with Attn: Mr. Daniel Sussman one or more of those beneficial uses. Water Board staff anticipates lahontan@waterboards.ca.gov beginning such efforts during the first year of the Triennial Review Re: 2018 Basin Plan Triennial Review - Tribal Beneficial Uses Period. Thank you for the opportunity to comment on the 2018 Triennial Review of the Water Quality Control Plan for the Labortan Region of the California Regional Water Quality Control Board. This project does not involve establishing water quality objectives linked to the new beneficial uses at this time. Establishing new water The Mono Lake Kudzatika" Tribe urges the inclusion of tribal beneficial uses in the Basin Plan quality objectives tied to the new beneficial uses could be a MLK1 for the Lahontan Region. Adding the Tribal Cultural, Tribal Subsistence Fishing, and subsequent project. There will be opportunities to discuss the need Subsistence Fishing Beneficial uses (CUL, T-SUB, SUB) into the Basin Plan would open the MLK2 door for determining future water quality objectives that would protect and restore waterbodies for additional or revised water quality objectives with respect to the that have significant cultural importance to indigenous communities. The inclusion of the above new beneficial uses as we work on incorporating the new beneficial beneficial uses in the Basin Plan is long overdue, and we would strongly encourage that this MLK3 uses into the Basin Plan, and subsequently designating waterbodies topic be a top priority for this region. This is the first opportunity for protections of state waters based on CUL and T-SUB beneficial uses within this region and delaying addressing these uses with the new beneficial uses. until another basin plan in three or six years places these uses in immediate and extended jeopardy. Same as Response to Comment MLK1 MLK4 Specifically, our request includes (1) amending the Basin Plan to recognize the CUL and T-SUB beneficial use within the Lahontan region; (2) developing procedures, in consultation with In response to your requests: California Native American Tribes, on how the Regional Board will: (i) consult with the over 10 (1) The project proposes to amend the Basin Plan to include the CUL MLK5 California Native American Tribes in the Lahontan region to determine the appropriateness of and T-SUB beneficial uses (BU), as well as the SUB BU. the CUL and T-SUB designation within specific waterways, and (ii) protect culturally sensitive and confidential information obtained during the CUL and T-SUB consultation and designation (2) The Water Board will develop a process to consult with the Tribes process; and (3) immediately begin the designation of the CUL beneficial use of any of the in the Lahontan Region to determine the appropriateness for waterways that are currently under threat of degradation, starting with culturally important water beneficial use designation for specific waterbodies, while protecting bodies, such as Patsiada ("Owens Lake"), Mono Lake, Coso Hot Springs, Keough's Hot Springs MLK6 and Hot Ditch. Immediate designation of these water bodies and hot springs with the CUL sensitive and confidential information. The Water Board intends to designation is required because these waterways are under threat from increased development develop the consultation process in coordination with the Tribes. and over use. other Regional Water Boards, and the State Water Board. There are more than 10 Tribes that reside in or maintain historical cultural interest in the water resources of the Lahontan Region. (3) The timing of project implementation is dependent on available

resources and information, and Water Board direction.

Comment Response In response to your recommendations: 1. The Water Board values participation in its decision-making The description of the topic of tribal beneficial uses described in Table 4 of the "Draft Triennial Review Proposed Topics (Prioritized August 22, 2018) --- Description and Status" states that "...Designating theses beneficial uses would require the Water Board to conduct outreach to California recognized tribal governments to determine waterbodies to designate, supported by appropriate evidence or tribal claims." We recommend the following:

MLK7

MLK8

MLK9

- 1. That the outreach not be limited to only California recognized tribal governments. There are non-recognized indigenous tribes that deserve a voice in the process. The nonrecognition of indigenous communities and the exclusion of their beneficial uses in every past Basin Plan is not the fault of the tribal communities of the region, and they should not be forced to continue to compromise their spiritual and physical well-being at the expense of other regional priorities.
- That Lahontan Region staff expand future outreach efforts beyond just tribal governments. Outreach meetings with indigenous community members in a town-hall style meeting would provide tribal elders and others the opportunity to contribute their knowledge of historical and current tribal uses of waterbodies in the region.
- 3. That indigenous people of the region should have input in helping Lahontan staff determine what the definition of "...appropriate evidence or tribal claims." It should not solely be up to Water Board staff to judge what is culturally significant or relevant to the native communities of the region-tribal input on this determination is essential.

The waters of Payahüünadu (the place of flowing water), commonly known as Owens Valley. and its surrounding regions, have deep cultural and spiritual significance to the Nüümü (Paiute) and Newe (Shoshone) people. Our peoples collectively used the waters since time immemorial. as has been documented and preserved in oral traditions, ethnography, and in contemporary use. Our ancestors were forcibly removed in the 1800s and later relocated to reservations to accommodate Los Angeles' acquisition of the majority of land and water resources in Payahüünadu. This may have removed us physically from the traditional use of these waterways, but it could never separate us - or our descendants - culturally. To this day, our people have continued to attempt to visit and benefit from the sacred properties of these waters, even as the land changed hands through different owners. Our access must be restored, and further, the waterways must be protected from inappropriate use and degradation through overuse.

We appreciate the chance to add our voice to the process and we look forward to continued collaboration between the indigenous peoples of Payahüünadu and the Lahontan Region of the State Water Resources Control Board.

Sincerely,

Charlotte Lange, Chairperson

- processes by those that live and work in and visit the Lahontan Region. So, while the Tribal and Subsistence Fishing Beneficial Uses and Mercury Provisions specify that waters designated with the new beneficial uses must be associated with uses of California Native American Tribes, and a California Native American Tribe must confirm the designation is appropriate, non-recognized indigenous tribes and communities will also be able to participate in the Water Board's decision-making process. 2. Water Board staff anticipates outreach beyond tribal
 - governments will be vital in accessing and understanding the indigenous community members' knowledge regarding historic and existing cultural beneficial uses of waters. Water Board staff looks forward to working with the California Native American Heritage Commission and Tribal Governments in reaching out and communicating with tribal elders and other tribal members.
 - Part of this project involves determining the nature or type of information necessary to support beneficial use designations. Tribal government input will play a critical role, as will consultation with the State Water Board, in further defining "...appropriate evidence or tribal claims." Additionally, the CUL beneficial use definition itself provides examples of resource use categories that are to be interpreted as constituting the presence of the CUL beneficial use.

Your commitment to helping Water Board staff move forward with this project by providing assistance should facilitate the project moving forward more quickly.

Comment Response

Lone Pine Painte-Shoshone Reservation

P.O. Box 747 • 975 Teya Road Lone Pine, CA 93545 (760) 876-1034 FAX (760) 876-8302 Web Site: www.lppsr.org

September 24, 2018

Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Lake Tahoe, CA 96150 Attn: Mr. Daniel Sussman lahontan@waterboards.ca.gov

Re: 2018 Basin Plan Triennial Review - Tribal Beneficial Uses

Thank you for the opportunity to comment on the 2018 Triennial Review of the Water Quality Control Plan for the Lahontan Region of the California Regional Water Quality Control Board.

The Lone Pine Paiute-Shoshone Reservation urges the inclusion of tribal beneficial uses in the Basin Plan for the Lahontan Region. Adding the Tribal Cultural, Tribal Subsistence Fishing, and Subsistence Fishing Beneficial uses (CUL, T-SUB, SUB) into the Basin Plan would open the door for determining future water quality objectives that would protect and restore bodies of water that have significant cultural importance to indigenous communities. The inclusion of the above beneficial uses in the Basin Plan is long overdue, and we would strongly encourage that this topic be a top priority for this region. This is the first opportunity for protections of state waters based on CUL and T-SUB beneficial uses within this region and delaying addressing these uses until another basin plan in three or six years places these uses in immediate and extended jeopardy.

Specifically, our request includes (1) amending the Basin Plan to recognize the CUL and T-SUB beneficial use within the Lahontan region; (2) developing procedures, in consultation with California Native American Tribes, on how the Regional Board will: (i) consult with the over 10 California Native American Tribes in the Lahontan region to determine the appropriateness of the CUL and T-SUB designation within specific waterways, and (ii) protect culturally sensitive and confidential information obtained during the CUL and T-SUB consultation and designation process; and (3) immediately begin the designation of the CUL beneficial use of any of the waterways that are currently under threat of degradation, starting with Patsiata ("Owens Lake"), Mono Lake, Coso Hot Springs, and Keough's Hot Springs. Immediate designation of these water bodies and hot springs with the CUL designation is required because these waterways are under threat from increased development and over use.

The Tribal and Subsistence Beneficial Uses project has been placed "above the line" within the Proposed 2018 Triennial Review List, meaning that Water Board staff anticipates dedicating effort during the 2018 Triennial Review Period (2019-2021). Next would steps include developing and implementing a Tribal consultation process to facilitate the exchange of information that is protective of Tribal cultural resources and helps support the Water Board's efforts to add the beneficial uses to the Basin Plan. Next would steps also include developing an approach and schedule for adding the beneficial uses to the Basin Plan, and to designate waterbodies with one of more of those beneficial uses. Water Board staff anticipates beginning such efforts during the first year of the Triennial Review Period.

This project does not involve establishing water quality objectives linked to the new beneficial uses at this time. Establishing new water quality objectives tied to the new beneficial uses could be a subsequent project. There will be opportunities to discuss the need for additional or revised water quality objectives with respect to the new beneficial uses as we work on incorporating the new beneficial uses into the Basin Plan, and subsequently designating waterbodies with the new beneficial uses.

Same as Response to Comment LPW1

In response to your requests:

- (1) The project proposes to amend the Basin Plan to include the CUL and T-SUB beneficial uses (BU), as well as the SUB BU.
- (2) The Water Board will develop a process to consult with the Tribes in the Lahontan Region to determine the appropriateness for beneficial use designation for specific waterbodies, while protecting sensitive and confidential information. The Water Board intends to develop the consultation process in coordination with the Tribes, other Regional Water Boards, and the State Water Board. There are more than 10 Tribes that reside in or maintain historical cultural interest in the water resources of the Lahontan Region.
- (3) The timing of project implementation is dependent on available resources information, and Water Board direction. Your commitment to helping Water Board staff move forward with this project by providing assistance should facilitate the project moving forward more quickly.

LPW4

LPW5

LPW6

Response

The description of the topic of tribal beneficial uses described in Table 4 of the "Draft Triennial Review Proposed Topics (Prioritized August 22, 2018) — Description and Status" states that "...Designating these beneficial uses would require the Water Board to conduct outreach to California recognized tribal governments to determine waterbodies to designate, supported by appropriate evidence or tribal claims." We recommend the following:

1. That the outreach not be limited to only California recognized tribal governments. LPW7 There are non-recognized indigenous tribes that deserve a voice in the process. The non-recognition of indigenous communities and the exclusion of their beneficial uses in every past Basin Plan is not the fault of the tribal communities of the region, and they should not be forced to continue to compromise their spiritual and physical well-being at the expense of other regional priorities.

That Lahontan Region staff expand future outreach efforts beyond just tribal governments. Outreach meetings with indigenous community members in a townhall style meeting would provide tribal elders and others the opportunity to LPW8 contribute their knowledge of historical and current tribal uses of waterbodies in the region.

That indigenous people of the region should have input in helping Lahontan staff
determine what the definition of "...appropriate evidence or tribal claims." It should
not solely be up to Water Board staff to judge what is culturally significant or LPW9
relevant to the native communities of the region—tribal input on this determination is
essential.

The waters of Payahūūnadu (the place of flowing water), commonly known as Owens Valley, and its surrounding regions, have deep cultural and spiritual significance to the Nūūmū (Paiute) and Newe (Shoshone) people. Our peoples collectively used the waters since time immemorial, as has been documented and preserved in oral traditions, ethnography, and in contemporary use. Our ancestors were forcibly removed in the 1800s and later relocated to reservations to accommodate Los Angeles' acquisition of the majority of land and water resources in Payahūūnadu. This may have removed us physically from the traditional use of these waterways, but it could never separate us — or our descendants — culturally. To this day, our people have continue to or attempt to visit and benefit from the sacred properties of these waters, even as the land changed hands through different owners. Our access must be restored, and further, the waterways must be protected from inappropriate use and degradation through abuse.

We appreciate the chance to add our voice to the process and we look forward to continued collaboration between the indigenous peoples of Payahüünadu and the Lahontan Region of the State Water Resources Control Board.

Sincerely,

Mary Wuester Tribal Chairperson In response to your recommendations.

- 1. The Water Board values participation in its decision-making processes by those that live and work in and visit the Lahontan Region. So, while the Tribal and Subsistence Fishing Beneficial Uses and Mercury Provisions specify that waters designated with the new beneficial uses must be associated with uses of California Native American Tribes, and a California Native American Tribe must confirm the designation is appropriate, non-recognized indigenous tribes and communities will also be able to participate in the Water Board's decision-making process.
- 2. Water Board staff anticipates outreach beyond tribal governments will be vital in accessing and understanding the indigenous community members' knowledge regarding historic and existing cultural beneficial uses of waters. Water Board staff looks forward to working with the California Native American Heritage Commission and Tribal Governments in reaching out and communicating with tribal elders and other tribal members.
- 3. Part of this project involves determining the nature or type of information necessary to support beneficial use designations. Tribal government input will play a critical role, as will consultation with the State Water Board, in further defining "...appropriate evidence or tribal claims." Additionally, the CUL beneficial use definition itself provides examples of resource use categories that are to be interpreted as constituting the presence of the CUL beneficial use.

Lone Pine Paiute-Shoshone Reservation

P.O. Box 747 * 1103 South Main Street Lone Pine, CA 93545 (760) 876-1034 Fax (760) 876-8302 Web Site: www.lppsr.org

September 24, 2018

Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Lake Tahoe, CA 96150 Attn: Mr. Daniel Sussman Jahontan@waterboards.ca.gov

Re: 2018 Basin Plan Triennial Review - Tribal Beneficial Uses

Thank you for the opportunity to comment on the 2018 Triennial Review of the Water Quality Control Plan for the Lahontan Region of the California Regional Water Quality Control Board.

The Lone Pine Paiute-Shoshone Reservation consists of 237.4 acres of land in Central Inyo County, California. On June 26, 1939, a deed executed between the City of Los Angeles and the United States government allowed for the exchange of 2,913.5 acres of land held in trust for the Owens Valley Paiute Indians for 1,391.48 acres owned by the Los Angeles Department of Water and Power (LADWP). The latter acreage was divided into three (3) parcels that comprise the current Bishop (875 acres), Big Pine (279.8 acres) and the Lone Pine (237.4 acres) Reservations. The Land Exchange was authorized by an Act of Congress dated April 20, 1937 (P.L. 75-43).

Located at an elevation of approximately 3,745 feet above sea level in the southern portion of the Owens Valley, the Lone Pine Paiute-Shoshone Reservation is bounded to the north by the unincorporated town of Lone Pine and to the south by the Lone Pine Airport. The majority of the land surrounding the Reservation is owned by LADWP, transitioning to the Bureau of Land Management (BLM) in the Alabama Hills to the west. The Sierra Nevada Mountains rise dramatically a few miles to the west (Mt. Whitney, the highest point in the contiguous 48 states, is visible from the Reservation) and the Los Angeles Aqueduct traverses the eastern edge of the Alabama Hills less than one mile to the west. The bed of the Owens River is a mile to the east, and the former north shore of Owens (Dry) Lake is five miles to the south. US Highway 395, the main north-south transport artery between Los Angeles, CA and Reno, NV, crosses the Reservation just west of its center.

The Lone Pine Paiute-Shoshone Reservation urges the inclusion of tribal beneficial uses in the Basin Pian for the Lahontan Region. Adding the Tribal Cultural, Tribal Subsistence Fishing, and Subsistence Fishing Beneficial uses (CUL, T-SUB, SUB) into the Basin Pian would open the door for determining future water quality objectives that would protect and restore waterbodies that have significant cultural importance to indigenous communities. The inclusion of the above beneficial uses in the Basin Pian is long overdue, and we would strongly encourage that this topic be a top priority for this region. This is the first opportunity for protections of state waters based on CUL and T-SUB beneficial uses within this region and delaying addressing these uses until another basin plan in three or six years places these uses in immediate and extended jeopardy.

The Tribal and Subsistence Beneficial Uses project has been placed "above the line" within the Proposed 2018 Triennial Review List, meaning that Water Board staff anticipates dedicating effort during the 2018 Triennial Review Period (2019-2021). Next steps would include developing and implementing a Tribal consultation process to facilitate the exchange of information that is protective of Tribal cultural resources and helps support the Water Board's efforts to add the beneficial uses to the Basin Plan. Next steps would also include developing an approach and schedule for adding the beneficial uses to the Basin Plan, and to designate waterbodies with one of more of those beneficial uses. Water Board staff anticipates beginning such efforts during the first year of the Triennial Review Period.

The Tribal and Subsistence Beneficial Uses project does not involve establishing water quality objectives linked to the new beneficial uses at this time. Establishing new water quality objectives tied to the new beneficial uses could be a subsequent project. There will be opportunities to discuss the need for additional or revised water quality objectives with respect to the new beneficial uses as we work on incorporating the new beneficial uses into the Basin Plan, and

subsequently designating waterbodies with the new beneficial uses.

Same as Response to Comment LPJ1

Specifically, our request includes (1) amending the Basin Plan to recognize the CUL and T-SUB beneficial use within the Lahontan region; (2) developing procedures, in consultation with California Native American Tribes, on how the Regional Board will: (i) consult with the over 10 California Native American Tribes in the Lahontan region to determine the appropriateness of the CUL and T-SUB designation within specific waterways, and (ii) protect culturally sensitive and confidential information obtained during the CUL and T-SUB consultation and designation process, and (3) immediately begin the designation of the CUL beneficial use of any of the waterways that are currently under threat of degradation, starting with Patsiada ("Owens Lake"), Coso Hot Springs, Keough's Hot Springs and Hot Ditch. Immediate designation of these water bodies and hot springs with the CUL designation is required because these waterways are under threat from increased development and over use.

The description of the topic of tribal beneficial uses described in Table 4 of the "Draft Triennial Review Proposed Topics (Prioritized August 22, 2018) — Description and Status" states that "...Designating theses beneficial uses would require the Water Board to conduct outreach to California recognized tribal governments to determine waterbodies to designate, supported by appropriate evidence or tribal claims." We recommend the following:

- 1. That the outreach not be limited to only California recognized tribal governments. There are non-recognized indigenous tribes that deserve a voice in the process. The non-recognition of indigenous communities and the exclusion of their beneficial uses in every past Basin Plan is not the fault of the tribal communities of the region, and they should not be forced to continue to compromise their spiritual and physical well-being at the expense of other regional priorities.
- That Lahontan Region staff expand future outreach efforts beyond just tribal governments. Outreach meetings with indigenous community members in a town-hall style meeting would provide tribal elders and others the opportunity to contribute their knowledge of historical and current tribal uses of waterbodies in the region.
- 3. That indigenous people of the region should have input in helping Lahontan staff determine what the definition of "...appropriate evidence or tribal claims." It should not solely be up to Water Board staff to judge what is culturally significant or relevant to the native communities of the region—tribal input on this determination is essential.

The waters of Payahuunadū (the place of flowing water), commonly known as Owens Valley, and its surrounding regions, have deep cultural and spiritual significance to the Nūūmū (Paiute) and Newe (Shoshone) people. Our peoples collectively used the waters since time immemorial, as has been documented and preserved in oral traditions, ethnography, and in contemporary use. Our ancestors were forcibly removed in the 1800s and later relocated to reservations to accommodate Los Angeles' acquisition of the majority of land and water resources in Payahuunadū. This may have removed us physically from the traditional use of these waterways, but it could never separate us — or our descendants — culturally. To this day, our people have continued to attempt to visit and benefit from the sacred properties of these waters, even as the land changed hands through different owners. Our access must be restored, and further, the waterways must be protected from inappropriate use and degradation through overuse.

We appreciate the chance to add our voice to the process and we look forward to continued collaboration between the indigenous peoples of Payahuunadü and the Lahontan Region of the State Water Resources Control Board.

Mel O. Joseph, Environmental Director Lone Pine Paiute-Shoshone Reservation Response

In response to your requests:

LPJ4

LPJ5

LPJ6

LPJ7

LPJ8

LPJ9

- (1) The project proposes to amend the Basin Plan to include the CUL and T-SUB beneficial uses (BU), as well as the SUB BU.
- (2) The Water Board will develop a process to consult with the Tribes in the Lahontan Region to determine the appropriateness for beneficial use designation for specific waterbodies, while protecting sensitive and confidential information. The Water Board intends to develop the consultation process in coordination with the Tribes, other Regional Water Boards, and the State Water Board. There are more than 10 Tribes that reside in or maintain historical cultural interest in the water resources of the Lahontan Region.
- (3) The timing of project implementation is dependent on available resources information, and Water Board direction. Your commitment to helping Water Board staff move forward with this project by providing assistance should facilitate the project moving forward more quickly

In response to your recommendations.

- 1. The Water Board values participation in its decision-making processes by those that live and work in and visit the Lahontan Region. So, while the Tribal and Subsistence Fishing Beneficial Uses and Mercury Provisions specify that waters designated with the new beneficial uses must be associated with uses of California Native American Tribes, and a California Native American Tribe must confirm the designation is appropriate, non-recognized indigenous tribes and communities will also be able to participate in the Water Board's decision-making process.
- Water Board staff anticipates outreach beyond tribal governments will be vital in accessing and understanding the indigenous community members' knowledge regarding historic and existing cultural beneficial uses of waters. Water Board staff looks forward to working with the California Native American Heritage Commission and Tribal Governments in reaching out and communicating with tribal elders and other tribal members.
- 3. Part of this project involves determining the nature or type of information necessary to support beneficial use designations. Tribal government input will play a critical role, as will consultation with the State Water Board, in further defining "...appropriate evidence or tribal claims." Additionally, the CUL beneficial use definition itself provides examples of resource use categories that are to be interpreted as constituting the presence of the CUL beneficial use.

Comment Response

Hohag2

Hohag3

Hohag5

Kristopher Hohag, P.O. Box 1783 Bishop, CA 93515, Kris. Hohag@gmail.com

September 24, 2018

Lahontan Regional Water Quality Control Board 2501 Lake Taboe Blvd. South Lake Tahoe, CA 96150 Attn: Mr. Daniel Sussman lahonian@waterboards.ca.gov

Re: 2018 Basin Plan Triennial Review - Tribal Beneficial Uses

Thank you for the opportunity to comment on the 2018 Triennial Review of the Water Quality Control Plan for the Lahontan Region of the California Regional Water Quality Control Board.

My name is Kristopher Hohag and I am a member of the Bishop Paiute Tribe and a descendant of the Mono Lake Paiute Kuzadika People.

As an individual and as the head of my family. I urge the inclusion of tribal beneficial uses in the Basin Plan for the Lahontan Region. Adding the Tribal Cultural, Tribal Subsistence Fishing, and Subsistence Fishing Beneficial uses (CUL, T-SUB, SUB) into the Basin Plan would open the door for determining future water quality objectives that would protect and restore waterbodies that have significant cultural importance to indigenous communities. The inclusion of the above beneficial uses in the Basin Plan is long overdue, and I would strongly encourage that this topic be a top priority for this region. This is the first opportunity for protections of state waters based on CUL and T-SUB beneficial uses within this region and delaying addressing these uses until another basin plan in three or six years places these uses in immediate and extended jeopardy.

Specifically, our request includes (1) amending the Basin Plan to recognize the CUL and T-SUB beneficial use within the Lahontan region; (2) developing procedures, in consultation with California Native American Tribes, on how the Regional Board will: (i) consult with the over 10 California Native American Tribes in the Lahontan region to determine the appropriateness of the CUL and T-SUB designation within specific waterways, and (ii) protect culturally sensitive and confidential information obtained during the CUL and T-SUB consultation and designation process; and (3) immediately begin the designation of the CUL beneficial use of any of the waterways that are currently under threat of degradation, starting with Patsiada ("Owens Lake"), Mono Lake, Coso Hot Springs, Keough's Hot Springs and Hot Ditch, Immediate designation of these water bodies and hot springs with the CUL designation is required because these waterways are under threat from increased development and over use. Hohag6 The Tribal and Subsistence Beneficial Uses project has been placed "above the line" within the Proposed 2018 Triennial Review List. meaning that Water Board staff anticipates dedicating effort during the 2018 Triennial Review Period (2019-2021). Next steps include developing and implementing a Tribal consultation process to facilitate the exchange of information that is protective of Tribal cultural resources and helps support the Water Board's efforts to add the beneficial uses to the Basin Plan. Next steps also include developing an approach and schedule for adding the beneficial uses, and to designate waterbodies with one of more of those beneficial uses. Water Board staff anticipates beginning such efforts during the first year of the Triennial Review Period.

The Tribal and Subsistence Beneficial Uses project does not involve establishing water quality objectives linked to the new beneficial uses at this time. Establishing new water quality objectives tied to the new beneficial uses could be a subsequent project. There will be opportunities to discuss the need for additional or revised water quality objectives with respect to the new beneficial uses as we work on incorporating the new beneficial uses into the Basin Plan, and subsequently designating waterbodies with the new beneficial uses.

Same as Response to Comment Hohag1.

In response to your requests:

- (1) The project proposes to amend the Basin Plan to include the CUL and T-SUB beneficial uses (BU), as well as the SUB BU.
- (2) The Water Board will develop a process to consult with the Tribes and Tribal individuals in the Lahontan Region to determine the appropriateness for beneficial use designation for specific waterbodies, while protecting sensitive and confidential information. The Water Board intends to develop the consultation process in coordination with the Tribes, other Regional Water Boards, and the State Water Board. There are more than 10 Tribes that reside in or maintain historical cultural interest in the water resources of the Lahontan Region.
- (3) The timing of project implementation is dependent on available resources information, and Water Board direction.

Response

The description of the topic of tribal beneficial uses described in Table 4 of the "Draft Triennial Review Proposed Topics (Prioritized August 22, 2018) — Description and Status" states that "... Designating theses beneficial uses would require the Water Board to conduct outreach to California recognized tribal governments to determine waterbodies to designate, supported by appropriate evidence or tribal claims." I recommend the following:

- 1. That the outreach not be limited to only California recognized tribal governments. There are non-recognized indigenous tribes that deserve a voice in the process. The non-recognition of indigenous communities and the exclusion of their beneficial uses in every Hohag7 past Basin Plan is not the fault of the tribal communities of the region, and they should not be forced to continue to compromise their spiritual and physical well-being at the expense of other regional priorities.
- 2. That Lahontan Region staff expand future outreach efforts beyond just tribal governments. Outreach meetings with indigenous community members in a town-hall style meeting would provide tribal elders and others the opportunity to contribute their knowledge of historical and current tribal uses of waterbodies in the region.
- 3. That indigenous people of the region should have input in helping Lahontan staff determine what the definition of "... appropriate evidence or tribal claims." It should not solely be up to Water Board staff to judge what is culturally significant or relevant to the native communities of the region—tribal input on this determination is essential.

The waters of Payahuunadů (the place of flowing water), commonly known as Owens Valley, and its surrounding regions, have deep cultural and spiritual significance to the Nüümü (Paiute) and Newe (Shoshone) people. Our peoples collectively used the waters since time immemorial, as has been documented and preserved in oral traditions, ethnography, and in contemporary use. Our ancestors were forcibly removed in the 1800s and later relocated to reservations to accommodate Los Angeles' acquisition of the majority of land and water resources in Payahuunadů. This may have removed us physically from the traditional use of these waterways, but it could never separate us – or our descendants – culturally. To this day, our people have continued to attempt to visit and benefit from the sacred properties of these waters, even as the land changed hands through different owners. Our access must be restored, and further, the waterways must be protected from inappropriate use and degradation through overuse.

I appreciate the chance to add our voice to the process and we look forward to continued collaboration between the indigenous peoples of Payahuunadü and the Lahontan Region of the State Water Resources Control Board.

Sincerely

Kristopher Hohag, Citizen of California and Bishop Paiute Tribe

In response to your recommendations.

Hohag8

- 1. The Water Board values participation in its decision-making processes by those that live and work in and visit the Lahontan Region. So, while the Tribal and Subsistence Fishing Beneficial Uses and Mercury Provisions specify that waters designated with the new beneficial uses must be associated with uses of California Native American Tribes, and a California Native American Tribe must confirm the designation is appropriate, non-recognized indigenous tribes and communities will also be able to participate in the Water Board's decision-making process.
 - 2. Water Board staff anticipates outreach beyond tribal governments will be vital in accessing and understanding the indigenous community members' knowledge regarding historic and existing cultural beneficial uses of waters. Water Board staff looks forward to working with the California Native American Heritage Commission and Tribal Governments in reaching out and communicating with tribal elders and other tribal members, such as yourself, who have cultural and historic knowledge integral to the designation process.
- 3. Part of this project involves determining the nature or type of information necessary to support beneficial use designations. Tribal government input will play a critical role, as will consultation with the State Water Board, in further defining "...appropriate evidence or tribal claims." Additionally, the CUL beneficial use definition itself provides examples of resource use categories that are to be interpreted as constituting the presence of the CUL beneficial use.

BryAnna Vaughan P.O. Box 623 Big Pine, CA 93513 bryanna vaughan@gmail.com

September 24, 2018

Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Lake Tahoe, CA 96150 Attn: Mr. Daniel Sussman lahontan@waterboards.ca.gov

Re: 2018 Basin Plan Triennial Review - Tribal Beneficial Uses

Thank you for the opportunity to comment on the 2018 Triennial Review of the Water Quality Control Plan for the Lahontan Region of the California Regional Water Quality Control Board.

I am writing this comment simply as a citizen born in the Lahontan Region who is well aware that the first water stewards to this land, the Native American people, are not specifically included in the current regional Water Quality Control Plan for the Lahontan Region as water users for specific uses.

I urges the inclusion of tribal beneficial uses in the Basin Plan for the Lahoutan Region. Adding the Tribal Cultural, Tribal Subsistence Fishing, and Subsistence Fishing Beneficial uses (CUL, T-SUB, SUB) into the Basin Plan would open the door for determining future water quality objectives that would protect and restore waterbodies that have significant cultural importance to indigenous communities. The inclusion of the above beneficial uses in the Basin Plan is long overdue, and I would strongly encourage that this topic be a top priority for this region. This is the first opportunity for protections of state waters based on CUL, and T-SUB beneficial uses within this region and delaying addressing these uses until another basin plan in three or six years places these uses in immediate and extended jeopardy.

Specifically, this request includes (1) amending the Basin Plan to recognize the CUL and T-SUB beneficial use within the Lahontan region; (2) developing procedures, in consultation with California Native American Tribes, on how the Regional Board will; (i) consult with the over 10 California Native American Tribes in the Lahontan region to determine the appropriateness of the CUL and T-SUB designation within specific waterways, and (ii) protect culturally sensitive and confidential information obtained during the CUL and T-SUB consultation and designation process; and (3) immediately begin the designation of the CUL beneficial use of any of the waterways that are currently under threat of degradation, starting with Hot Ditch, Keoughs Hot Springs, Owens Lake, and Mono Lake. Immediate designation of these water bodies and hot springs with the CUL designation is required because these waterways are under threat from increased development and over use.

Reference to Native American tribes in the Basin Plan is currently limited to brief discussion on the ability of tribes to set water quality standards, and for those waters affected to be considered interstate waters.

"The Tribal and Subsistence Beneficial Uses project has been placed "above the line" within the Proposed 2018 Triennial Review List, meaning that Water Board staff anticipates dedicating effort during the 2018 Triennial Review Period (2019-2021). Next steps include developing and implementing a Tribal consultation process to facilitate the exchange of information that is protective of Tribal cultural resources and helps support the Water Board's efforts to add the beneficial uses to the Basin Plan. Next steps also include developing an approach and schedule for adding the beneficial uses, and to designate waterbodies with one of more of those beneficial uses. Water Board staff anticipates beginning such efforts during the first year of the Triennial Review Period.

The Tribal and Subsistence Beneficial Uses project does not involve establishing water quality objectives linked to the new beneficial uses at this time. Establishing new water quality objectives tied to the new beneficial uses could be a subsequent project. There will be opportunities to discuss the need for additional or revised water quality objectives with respect to the new beneficial uses as we work on incorporating the new beneficial uses into the Basin Plan, and subsequently designating waterbodies with the new beneficial uses.

See Response to Comment BV1.

In response to your requests:

- (1) The project proposes to amend the Basin Plan to include the CUL and T-SUB beneficial uses (BU), as well as the SUB BU.
- (2) The Water Board will develop a process to consult with the Tribes and Tribal individuals in the Lahontan Region to determine the appropriateness for beneficial use designation for specific waterbodies, while protecting sensitive and confidential information. The Water Board intends to develop the consultation process in coordination with the Tribes, other Regional Water Boards, and the State Water Board. There are more than 10 Tribes that reside in or maintain historical cultural interest in the water resources of the Lahontan Region.
- (3) The timing of project implementation is dependent on available resources information, and Water Board direction.

Comment	Response
The waters of Payahuunadü (the place of flowing water), commonly known as Owens Valley, and its surrounding regions, have deep cultural and spiritual significance to the Nüümü (Painte) and Newe (Shoshone) people. The peoples collectively used the waters since time immemorial, as has been documented and preserved in oral traditions, ethnography, and in contemporary use. Their ancestors were forcibly removed in the 1800s and later relocated to reservations to accommodate Los Angeles' acquisition of the majority of land and water resources in Payahuunadü. This may have removed them physically from the traditional use of these waterways, but it could never separate them—or their descendants—culturally. To this day, their people have continued to attempt to visit and benefit from the sacred properties of these waters, even as the land changed hands through different owners. Their access must be restored, and further the waterways must be protected from inappropriate use and degradation through	
further, the waterways must be protected from inappropriate use and degradation through overuse. I appreciate the chance to add our voice to the process and we look forward to continued collaboration between the indigenous peoples of Payahuunadü and the Lahontan Region of the State Water Resources Control Board.	
Sincerely, BryAnna Vaughan concerned citizen	

Response



Tribal Historic Preservation Office

Monty Bengochia, THPO 760-873-8726

Email: Monty Bengochia@bishoppaiute.org

September 24, 2018



Lahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Lake Tahoe, CA 96150 Attn: Mr. Daniel Sussman Jahontan@waterboards.ca.gov

Re: 2018 Basin Plan Triennial Review - Tribal Beneficial Uses

Thank you for the opportunity to comment on the 2018 Triennial Review of the Water Quality Control Plan for the Labontan Region of the California Regional Water Quality Control Board.

The Bishop Paiute Tribal Historic Preservation Office urges the inclusion of tribal beneficial uses in the Basin Plan for the Lahontan Region. Adding the Tribal Cultural, Tribal Subsistence Fishing, and Subsistence Fishing Beneficial uses (CUL, T-SUB, SUB) into the Basin Plan would open the door for determining future water quality objectives that would protect and restore waterbodies that have significant cultural importance to indigenous communities. The inclusion of the above beneficial uses in the Basin Plan is long overdue, and we would strongly encourage that this topic be a top priority for this region. This is the first opportunity for protections of state waters based on CUL and T-SUB beneficial uses within this region and delaying addressing these uses until another basin plan in three or six years places these uses in immediate and extended jeopardy.

Specifically, our request includes (1) amending the Basin Plan to recognize the CUL and T-SUB beneficial use within the Lahontan region; (2) developing procedures, in consultation with California Native American Tribes, on how the Regional Board will: (i) consult with the over 10 California Native American Tribes in the Lahontan region to determine the appropriateness of the CUL and T-SUB designation within specific waterways, and (ii) protect culturally sensitive and confidential information obtained during the CUL and T-SUB consultation and designation process; and (3) immediately begin the designation of the CUL and T-SUB consultation and designation process; and (3) immediately begin the designation of the CUL and T-SUB consultation and designation process; and (3) immediately begin the designation of the CUL and T-SUB consultation and designation process; and (3) immediately begin the designation of the CUL and T-SUB consultation and designation and confidential information obtained during the CUL and T-SUB consultation and designation and confidential information obtained during the CUL and T-SUB consultation and designation and confidential information obtained during the CUL and T-SUB consultation and designation and confidential information obtained during the CUL and T-SUB consultation and designation and confidential information obtained during the CUL and T-SUB consultation and designation and confidential information obtained during the CUL and T-SUB consultations and confidential information obtained during the CUL and T-SUB consultation and designation and confidential information obtained during the CUL and T-SUB consultations and confidential information obtained during the CUL and T-SUB consultations and confidential information obtained during the CUL and T-SUB consultations and confidential information of the CUL and T-SUB consultations and confidential information of the CUL and T-SUB consultations and confidential information of the CUL and T-SUB consultations and confidential information

PAIUTE PROFESSIONAL BUILDING* 50 TU SU LANE* BISHOP, CA 93514

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The Tribal and Subsistence Beneficial Uses project has been placed "above the line" within the Proposed 2018 Triennial Review List, meaning that Water Board staff anticipates dedicating effort during the 2018 Triennial Review Period (2019-2021). Next steps include developing and implementing a Tribal consultation process to facilitate the exchange of information that is protective of Tribal cultural resources and helps support the Water Board's efforts to add the beneficial uses to the Basin Plan. Next steps also include developing an approach and schedule for adding the beneficial uses, and to designate waterbodies with one of more of those beneficial uses. Water Board staff anticipates beginning such efforts during the first year of the Triennial Review Period.

The Tribal and Subsistence Beneficial Uses project does not involve establishing water quality objectives linked to the new beneficial uses at this time. Establishing new water quality objectives tied to the new beneficial uses could be a subsequent project. There will be opportunities to discuss the need for additional or revised water quality objectives with respect to the new beneficial uses as we work on incorporating the new beneficial uses into the Basin Plan, and subsequently designating waterbodies with the new beneficial uses.

See Response to Comment BV1.

In response to your requests:

- (1) The project proposes to amend the Basin Plan to include the CUL and T-SUB beneficial uses (BU), as well as the SUB BU.
- (2) The Water Board will develop a process to consult with the Tribes and Tribal individuals in the Lahontan Region to determine the appropriateness for beneficial use designation for specific waterbodies, while protecting sensitive and confidential information. The Water Board intends to develop the consultation process in coordination with the Tribes, other Regional Water Boards, and the State Water Board. There are more than 10 Tribes that reside in or maintain historical cultural interest in the water resources of the Lahontan Region.
- (3) The timing of project implementation is dependent on available resources information, and Water Board direction.

The description of the topic of tribal beneficial uses described in Table 4 of the "Draft Triennial Review Proposed Topics (Prioritized August 22, 2018) — Description and Status" states that "...Designating theses beneficial uses would require the Water Board to conduct outreach to

Review Proposed Topics (Prioritized August 22, 2018) — Description and Status" states that "...Designating theses beneficial uses would require the Water Board to conduct outreach to California recognized tribal governments to determine waterbodies to designate, supported by appropriate evidence or tribal claims." I recommend the following:

That the outreach not be limited to only California recognized tribal governments. There
are non-recognized indigenous tribes that deserve a voice in the process. The nonrecognition of indigenous communities and the exclusion of their beneficial uses in every
past Basin Plan is not the fault of the tribal communities of the region, and they should
not be forced to continue to compromise their spiritual and physical well-being at the
expense of other regional priorities.

2. That Lahontan Region staff expand future outreach efforts beyond just tribal governments. Outreach meetings with indigenous community members in a town-hall style meeting would provide tribal elders and others the opportunity to contribute their knowledge of historical and current tribal uses of waterbodies in the region.

3. That indigenous people of the region should have input in helping Lahontan staff determine what the definition of "...appropriate evidence or tribal claims." It should not BTHPO9 solely be up to Water Board staff to judge what is culturally significant or relevant to the native communities of the region—tribal input on this determination is essential.

The waters of Owens River Watershed, and its surrounding mountains, have deep cultural, emotional, and physical significance to our people. Our people have used the waters and its resources since time immemorial.

The Tribal Historic Preservation Office of the Bishop Painte Tribe appreciate the chance to add our voice to the process and we look forward to continued collaboration between the indigenous peoples of our Homeland and the Lahontan Region of the State Water Resources Control Board.

Sincerely,
Monty J. Bengochia. THPO
MJZongo Chis

Response

In response to your recommendations.

- 1. The Water Board values participation in its decision-making processes by those that live and work in and visit the Lahontan Region. So, while the Tribal and Subsistence Fishing Beneficial Uses and Mercury Provisions specify that waters designated with the new beneficial uses must be associated with uses of California Native American Tribes, and a California Native American Tribe must confirm the designation is appropriate, non-recognized indigenous tribes and communities will also be able to participate in the Water Board's decision-making process.
- 2. Water Board staff anticipates outreach beyond tribal governments will be vital in accessing and understanding the indigenous community members' knowledge regarding historic and existing cultural beneficial uses of waters. Water Board staff looks forward to working with the California Native American Heritage Commission and Tribal Governments in reaching out and communicating with tribal elders and other tribal members.
- 3. Part of this project involves determining the nature or type of information necessary to support beneficial use designations. Tribal government input will play a critical role, as will consultation with the State Water Board, in further defining "...appropriate evidence or tribal claims." Additionally, the CUL beneficial use definition itself provides examples of resource use categories that are to be interpreted as constituting the presence of the CUL beneficial use.

The Triennial Review project provides an opportunity to recognize within the Basin Plan the significance of the waters of the Owens River Watershed to the Bishop Paiute Tribe.

Comment Response



BIG PINE PAIUTE TRIBE OF THE OWENS VALLEY

Big Pine Paiute Indian Reservation
P.O. 8ox 700 · 8725 South Main Street · Big Pine, CA 93513
(760) 938-2003 · fax (760) 938-2942
www.bigbinepaiute.org

September 24, 2018

Eahontan Regional Water Quality Control Board 2501 Lake Tahoe Blvd. South Eake Tahoe, CA 96150 Attn: Mr. Daniel Sussman lahontan@waterboards.ca.gov

Re: 2018 Basin Plan Triennial Review - Tribal Beneficial Uses

The Big Plne Palute Tribe of the Owens Valley (Tribe) is federally recognized and is pleased to provide comments on Lahontan Regional Water Quality Control Board's 2018 Triennial Review. The Tribe is located within the region of the Lahontan Regional Water Quality Control Board on the Eastern slopes of the Sierra in inyo County. The Tribe recognizes that this triennial review of the Lahontan Basin Plan is generally limited to identifying high priority basin planning topics to be addressed over the three years between one Triennial Review cycle and the next. It is also recognized that the Lahontan Regional Water Quality Control Board (Lahontan) will be approving a prioritized Triennial Review List which shall serve as the three-year work plan of the Water Board's Basin Planning program. The Tribe has been supportive of the effort which culminated in the approval of Tribal Beneficial Uses by the State Water Quality Control Board with State Water Board Resolution No. 2017-0027 and strongly recommends that those uses be included within the Lahontan Basin Plan. Adding the Tribal Cultural, Tribal Subsistence Fishing, and Subsistence Fishing Beneficial uses (CUL, T-SUB, SUB) into the Basin Plan would open the door for determining future water quality objectives that would protect and restore waterbodies that have significant cultural importance to indigenous communities.

The inclusion of Tribal Beneficial uses in the Basin Plan is long overdue, and we would strongly encourage that this topic be a top priority for this region. This is the first opportunity for protections of state waters based on CUL and T-SUB beneficial uses within this region and delaying addressing these uses until another basin plan in three or six years places these uses in immediate and extended jeopardy.

Specifically, our request includes (1) amending the Basin Plan to recognize the CUL and T-SUB beneficial use within the Lahontan region; (2) developing procedures, in consultation with California Native

American Tribes, on how the Regional Board will: (i) consult with the over 10 California Native American Tribes in the Lahontan region to determine the appropriateness of the CUL and T-SUB designation within specific waterways, and (ii) protect culturally sensitive and confidential information obtained during the CUL and T-SUB consultation and designation process; and (3) immediately begin the designation of the CUL beneficial use of any of the waterways that are currently under threat of

The Tribal and Subsistence Beneficial Uses project has been placed "above the line" within the Proposed 2018 Triennial Review List, meaning that Water Board staff anticipates dedicating effort during the 2018 Triennial Review Period (2019-2021). Next steps include developing and implementing a Tribal consultation process to facilitate the exchange of information that is protective of Tribal cultural resources and helps support the Water Board's efforts to add the beneficial uses to the Basin Plan. Next steps also include developing an approach and schedule for adding the beneficial uses, and to designate waterbodies with one of more of those beneficial uses. Water Board staff anticipates beginning such efforts during the first year of the Triennial Review Period.

The Tribal and Subsistence Beneficial Uses project does not involve establishing water quality objectives linked to the new beneficial uses at this time. Establishing new water quality objectives tied to the new beneficial uses could be a subsequent project. There will be opportunities to discuss the need for additional or revised water quality objectives with respect to the new beneficial uses as we work on incorporating the new beneficial uses into the Basin Plan, and subsequently designating waterbodies with the new beneficial uses.

Same as Response to Comment BPPT1.

In response to your requests:

- (1) The project proposes to amend the Basin Plan to include the CUL and T-SUB beneficial uses (BU), as well as the SUB BU.
- (2) The Water Board will develop a process to consult with the Tribes and Tribal individuals in the Lahontan Region to determine the appropriateness for beneficial use designation for specific waterbodies, while protecting sensitive and confidential information. The Water Board intends to develop the consultation process in coordination with the Tribes, other Regional Water Boards, and the State Water Board. There are more than 10 Tribes that reside in or maintain historical cultural interest in the water resources of the Lahontan Region.
- (3) The timing of project implementation is dependent on available resources information, and Water Board direction.

BPPT1

BPPT2

BPPT3

Comment Response BPPT6 (cont'd) The Water Board values participation in its decision-making processes by those that live and work in and visit the Lahontan Region. So, while the Tribal and Subsistence Fishing Beneficial Uses degradation, starting with Patsiada ("Owens Lake"), Mono Lake, Coso Hot Springs, Keough's Hot Springs and Mercury Provisions specify that waters designated with the new and Hot Ditch. Immediate designation of these water bodies and hot springs with the CUL designation is required because these waterways are under threat from increased development and over use. beneficial uses must be associated with uses of California Native American Tribes, and a California Native American Tribe must The description of the topic of tribal beneficial uses described in Table 4 of the "Draft Triennial Review Proposed Topics (Prioritized August 22, 2018) - Description and Status" states that "...Designating confirm the designation is appropriate, non-recognized indigenous theses beneficial uses would require the Water Board to conduct outreach to California recognized tribal tribes and communities will also be able to participate in the Water governments to determine waterbodies to designate, supported by appropriate evidence or tribal Board's decision-making process. claims." In conducting outreach, the Tribe recommends that the outreach not be limited to only California recognized tribal governments. There are non-recognized indigenous tribes that deserve a BPPT7 voice in the process. The non-recognition of indigenous communities and the exclusion of their Water Board staff anticipates outreach beyond tribal governments beneficial uses in every past Basin Plan is not the fault of the tribal communities of the region, and they will be vital in accessing and understanding the indigenous should not be forced to continue to compromise their spiritual and physical well-being at the expense of community members' knowledge regarding historic and existing other regional priorities. Therefore, Lahontan Region staff should expand future outreach efforts beyond just tribal governments to include indigenous community members in a town-hall style meeting BPPT8 cultural beneficial uses of waters. Water Board staff looks forward to which shall provide tribal elders and others the opportunity to contribute their knowledge of historical working with the California Native American Heritage Commission and current tribal uses of waterbodies in the region. In addition, indigenous people of the region should and Tribal Governments in reaching out and communicating with have input in helping Lahontan staff determine what the definition of "...appropriate evidence or tribal claims." It should not solely be up to Water Board staff to judge what is culturally significant or relevant BPPT9 tribal elders and other tribal members. to the native communities of the region—tribal input on this determination is essential. The waters of Payahuunadü (the place of flowing water), commonly known as Owens Valley, and its Part of this project involves determining the nature or type of surrounding regions, have deep cultural and spiritual significance to the Tribe. Our people have used the information necessary to support beneficial use designations. Tribal waters since time immemorial, as has been documented and preserved in oral traditions, ethnography, government input will play a critical role, as will consultation with and in contemporary use. Our ancestors were forcibly removed in the 1800s and later relocated to reservations to accommodate Los Angeles' acquisition of the majority of land and water resources in the State Water Board, in further defining "...appropriate evidence

The waters of Payahuunadü (the place of flowing water), commonly known as Owens Valley, and its surrounding regions, have deep cultural and spiritual significance to the Tribe. Our people have used the waters since time immemorial, as has been documented and preserved in oral traditions, ethnography, and in contemporary use. Our ancestors were forcibly removed in the 1800s and later relocated to reservations to accommodate Los Angeles' acquisition of the majority of land and water resources in Payahuunadü. This may have removed us physically from the traditional use of these waterways, but it could never separate us—or our descendants—culturally. To this day, our people have continued to BPPT10 attempt to visit and benefit from the sacred properties of these waters, even as the land changed hands through different owners. Our access must be restored, and further, the waterways must be protected from inappropriate use and degradation through overuse.

The Tribe appreciates the chance to add our voice to the process and we look forward to continued collaboration between the indigenous peoples of Payahuunadü and the Lahontan Region of the State Water Resources Control Board.

Sincerely,

Alan Bacock
Water Program Coordinator

or tribal claims." Additionally, the CUL beneficial use definition itself

interpreted as constituting the presence of the CUL beneficial use.

The Triennial Review project provides an opportunity to recognize

within the Basin Plan the significance of the waters of the Owens

provides examples of resource use categories that are to be

River Watershed to the Bishop Paiute Tribe.